



**Single Audit Act**  
**June 30, 2015**

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Independent Auditors' Report on Internal Control over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance With *Government Auditing Standards*

City Council  
City of Sanford  
Sanford, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, its major fund, and the aggregate remaining fund information of City of Sanford, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise City of Sanford's basic financial statements, and have issued our report thereon dated December 15, 2015.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered City of Sanford's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Sanford's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Sanford's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Macpage LLC*

South Portland, Maine  
December 15, 2015

Independent Auditors' Report on Compliance For Each Major Federal Program and Report on Internal Control Over Compliance and Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

City Council  
City of Sanford  
Sanford, Maine

## **Report on Compliance for Each Major Federal Program**

We have audited City of Sanford's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of City of Sanford's major federal programs for the year ended June 30, 2015. City of Sanford's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

## **Management's Responsibility**

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of City of Sanford's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about City of Sanford's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of City of Sanford's compliance.

## **Opinion on Each Major Program**

In our opinion, the City of Sanford complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.



## Report on Internal Control over Compliance

Management of City of Sanford is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered City of Sanford's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of City of Sanford's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items 2015-001 and 2015-002 that we consider to be significant deficiencies.

City of Sanford's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs and corrective action plan. City of Sanford's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133**

We have audited the financial statements of the governmental activities, the aggregate discretely presented component unit, its major fund, and the aggregate remaining fund information of City of Sanford, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise City of Sanford's basic financial statements. We issued our report thereon dated December 15, 2015, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Macpage LLC*

South Portland, Maine  
December 15, 2015

## Schedule of Expenditures of Federal Awards

Year Ended June 30, 2015

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
<b>U.S. Department of Education</b>			
<u>Pass-Through Search Institute</u>			
Investing in Innovation	84.411	N/A	<u>\$ 11,224</u>
<u>Pass-Through State of Maine Department of Education</u>			
Title I, Part A Cluster			
Title I Grants to Local Educational Agencies - Disadvantaged	84.010	013-3107-13	<u>774,809</u>
Total Title I, Part A Cluster			<u>774,809</u>
Special Education Cluster (IDEA)			
Special Education - Grants to States	84.027	013-3046-12	955,627
Special Education - Preschool Grants	84.173	013-6247-23	<u>20,552</u>
Total Special Education Cluster (IDEA)			<u>976,179</u>
Improving Teacher Quality State Grants	84.367	013-3042-11	211,700
Adult Education - Basic Grants to States	84.002	013-6296-64	53,115
Twenty-First Century Community Learning Centers	84.287	013-3356-67	162,500
Career and Technical Education -- Basic Grants to States	84.048	013-3030-08	136,362
English Language Acquisition State Grants	84.365	N/A	<u>1,593</u>
Career and Technical Education -- Basic Grants to States	84.048	13-3034-08	13,607
Preschool Development Grant	84.419	N/A	552
Total Pass-Through State of Maine Department of Education			<u>2,330,417</u>
<b>Total U.S. Department of Education</b>			<u>2,341,641</u>
<b>U.S. Department of Justice</b>			
<u>Direct Programs</u>			
Recovery Act - Edward Byrne Memorial Justice Assistance Grant (JAG) Program / Grants To Units Of Local Government	16.804	N/A	11,578
Edward Byrne Memorial Justice Assistance Grant (JAG) Program / Grants To Units Of Local Government	16.804		2,773
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	<u>17,716</u>
<b>Total U.S. Department of Justice</b>			<u>32,067</u>

See accompanying independent auditor's report on schedule of expenditures of federal awards. The accompany notes are integral part of this schedule.

## Schedule of Expenditures of Federal Awards

Year Ended June 30, 2015

### U.S. Department of Transportation

Direct Programs:

Airport Improvement Program - Taxiways	20.106	N/A	32,025
Airport Improvement Program	20.106	N/A	229,610
Airport Improvement Program	20.106	N/A	<u>126,777</u>

<b>Total U.S. Department of Transportation</b>			<u>388,412</u>
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### U.S. Department of Housing and Urban Development

Passed through the Maine Department of Economic and Community

Community Development Block Grants/Entitlement Grants - Gateway Grant	14.228	N/A	410,596
Community Development Block Grants/Entitlement Grants - Workforce Development	14.228	N/A	6,400
MEA Grant	14.228	N/A	<u>48,999</u>

<b>Total U.S. Department of Housing and Urban Development</b>			<u>465,995</u>
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### U.S. Environmental Protection Agency

Direct Programs

Performance Partnership Grants - Goodall Brook Watershed	66.605	N/A	7,601
Brownfields Training, Research, and Technical Assistance Grants and Cooperative Agreements	66.818	N/A	62,673
Mill Cleanup	66.818	N/A	10,750
CGA Cleanup	66.818	N/A	<u>750</u>

<b>Total U.S. Environmental Protection Agency</b>			<u>81,774</u>
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## Schedule of Expenditures of Federal Awards

Year Ended June 30, 2015

### U.S. Department of Agriculture:

Passed through the Maine Department of Education:

Child Nutrition Cluster			
School Breakfast Program	10.553	013-3014-05	218,716
National School Lunch Program	10.555	013-05A-3020-05	10,623
National School Lunch Program	10.555	013-05A-3022-05	97,630
National School Lunch Program	10.555	013-05A-3024-05	634,537
Summer Food Service Program for Children	10.559	013-05A-3016-05	34,635
Summer Food Service Program for Children	10.559	013-3018-05	3,583
Total Child Nutrition Cluster			<u>999,724</u>
Food Distribution Cluster			
Commodity Supplemental Food Program	10.565	013-05A-6134-05	70,272
Total Food Distribution Cluster			<u>70,272</u>
State Administrative Expenses for Child Nutrition	10.560	013-05A-3125-05	19,555
Fresh Fruit and Vegetable Program	10.582	013-3028-05	55,929
<b>Total U.S. Department of Agriculture</b>			<u>1,145,480</u>
<b>Total Federal Awards</b>			<u>\$ 4,455,369</u>

See accompanying independent auditor's report on schedule of expenditures of federal awards.  
The accompany notes are integral part of this schedule.

## Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2015

### NOTE 1 – BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of the City of Sanford under programs of the federal government for the year ended June 30, 2015. The information in this Schedule is presented in accordance with the requirements of *OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations*. Because the Schedule presents only a selected portion of the operations of the City of Sanford, it is not intended to and does not present the financial position of the governmental activities, the discretely presented component unit, and the major fund of the City, as of June 30, 2015, and respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

(1) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in *OMB Circular A-87, Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

(2) Pass-through entity identifying numbers are presented where available.

### NOTE 3 – PROGRAM NOTES

#### Commodity Supplemental Food Program (CFDA 10.565)

Nonmonetary assistance is reported in the Schedule at the fair market value of the commodities consumed. At June 30, 2015, the School Department had food commodities totaling \$29,869 in inventory.

## Schedule of Findings and Questioned Costs

Year Ended June 30, 2015

### Section I Summary of Auditors' Results

#### Financial Statements

Type of auditors' report issued: Unmodified

Internal control over financial reporting:  
 Material weakness(es) identified? \_\_\_\_\_ Yes  No

Significant deficiency(ies) identified? \_\_\_\_\_ Yes  None reported

Noncompliance material to financial statements noted? \_\_\_\_\_ Yes  No

#### Federal Awards

Internal control over major programs:  
 Material weakness(es) identified? \_\_\_\_\_ Yes  No

Significant deficiency(ies) identified?  Yes \_\_\_\_\_ None reported

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Section .510(a) of Circular A-133?  Yes \_\_\_\_\_ No

#### Identification of major programs:

<u>CFDA Number</u>	<u>Name of Federal Program</u>
10.553, 10.555, 10.559	Child Nutrition Cluster
84.010	Title I Grants to Local Educational Agencies
20.106	Airport Improvement Program
84.027, 84.173	Special Education Cluster (IDEA)

Dollar threshold used to distinguish between type A and type B programs: \$300,000

Auditee qualified as low-risk auditee?  Yes \_\_\_\_\_ No

### Section II Financial Statement Findings

No matters are reportable for the year ended June 30, 2015.

## **Schedule of Findings and Questioned Costs**

**Year Ended June 30, 2015**

### **Section III Federal Award Findings**

**Finding 2015-001, U.S. Department of Education, for the period July 1, 2014 to June 30, 2015, CFDA # 84.010, Title I, Part A Cluster**

#### Condition

The OMB A-87 requirements concerning payroll documentation for grant expenditures were not fulfilled.

#### Criteria

OMB A-87 requires that support for wages exists, and that this support is approved by a responsible official of the School Department.

#### Cause

Procedures for the approval of hourly employees' payroll were not consistently followed.

#### Effect

Lack of approval over hourly payroll could result in inappropriate amounts being charged to the federal program.

#### Questioned Costs

There were no questioned costs identified.

#### Context

A haphazard sample of 40 expenditure transactions was selected for review from a population of all vendor expenditure transactions and all payroll expense transactions in the grant program for fiscal year 2015. Three payroll transactions for hourly employees were not approved by a responsible official.

#### Recommendation

The School Department should ensure that all timesheets for hourly employees are approved by a supervisory official. While we understand that this does not always happen in an effort to process payroll timely, an employee should be responsible for making sure that these timesheets are approved within a reasonable amount of time after payroll is processed and payment is made.

#### Grantee's Response

The grantee acknowledges this lapse in control. Effective March 2015 procedures have been implemented so that hourly payroll is being approved by a supervisor.

## **Schedule of Findings and Questioned Costs**

**Year Ended June 30, 2015**

**Finding 2015-002, U.S. Department of Education, for the period July 1, 2014 to June 30, 2015, CFDA #s 84.027, 84.173, Special Education Cluster**

### Condition

The OMB A-87 requirements concerning the documentation for payroll were not fulfilled.

### Criteria

OMB A-87 requires that support for wages exist, and that this support is approved by a responsible official of the School Department.

### Cause

Procedures for the documentation of hourly employees' payroll were not consistently followed.

### Effect

Lack of documentation over hourly payroll could result in inappropriate amounts being charged to the federal program.

### Questioned Costs

There were no questioned costs identified.

### Context

A haphazard sample of 40 expenditure transactions were selected for review from a population of all expenditure transactions and all payroll expenditures in the grant program for fiscal year 2015.

Six payroll transactions for hourly employees did not have a timesheet to support time and effort.

### Recommendation

The School Department should ensure that timesheets are prepared by all hourly employees and are approved by a supervisory official. While we understand that this does not always happen in an effort to process payroll timely, an employee should be responsible for making sure that these timesheets are prepared within a reasonable amount of time after payroll is processed and payment is made.

### Grantee's Response

The grantee acknowledges this lapse in control. Effective March 2015 procedures have been implemented so that timesheets are being prepared by all employees and are being approved by a supervisor.

## Summary Schedule of Prior Audit Findings

Year Ended June 30, 2015

### Federal Award Findings and Questioned Costs

**2014-006 U.S. Department of Education, for the period July 1, 2013 to June 30, 2014, CFDA # 84.010, Title I, Part A Cluster**

**Condition:**

The OMB A-87 requirements concerning payroll documentation for grant expenditures were not fulfilled.

**Recommendation:**

The School Department should ensure that all timesheets for hourly employees are approved by a supervisory official. While we understand that this does not always happen in an effort to process payroll timely, an employee should be responsible for making sure that these timesheets are approved within a reasonable amount of time after payroll is processed.

**Status:**

The recommendations related to this finding were corrected and implemented as of March, 2015. As a result, the finding was repeated in the current year.

**2014-007 U.S. Department of Agriculture, for the period July 1, 2013 to June 30, 2014, CFDA #s 10.553, 10.555, 10.559, Child Nutrition Cluster**

**Condition:**

The OMB A-87 requirements concerning the documentation of grant expenditures were not fulfilled.

**Recommendation:**

The School Department should ensure that all timesheets for hourly employees are approved by a supervisory official. While we understand that this does not always happen in an effort to process payroll timely, an employee should be responsible for making sure that these timesheets are approved within a reasonable amount of time after payroll is processed.

In addition, the School Department should ensure that all invoices for expenses are supported by an invoice. All expenses should be approved by a responsible official indicated preferably be an initial directly on the invoice or by being included on a signed warrant.

**Status:**

The recommendations related to this finding were corrected and implemented as of March, 2015.



**Financial Report**  
**June 30, 2015**

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Accessible  
Approachable  
Accountable

## Independent Auditors' Report

City Council  
City of Sanford, Maine

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, its major fund, and the aggregate remaining fund information of the City of Sanford, Maine (the City), as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, its major fund, and the aggregate remaining fund information of the City of Sanford, Maine, as of June 30, 2015, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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### **Change in Accounting Principle**

As discussed in Notes 1, 6, and 13 to the financial statements, the City of Sanford, Maine adopted new accounting guidance, Governmental Accounting Standards Board (GASB) statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. Our opinion is not modified with respect to these matters.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 6 and the Schedule of Funding Progress on page 39, the Schedule of Proportionate Share of the Net Pension Liability on page 40, and the Schedule of Contributions on page 41, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Sanford, Maine's basic financial statements. The combining and individual fund financial statements are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

### **Other Reporting Required Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 16, 2015, on our consideration of City of Sanford, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Sanford Maine's internal control over financial reporting and compliance.

*Macpage LLC*

South Portland, Maine  
December 15, 2015

**CITY OF SANFORD, MAINE**  
**Management's Discussion and Analysis**  
**Fiscal Year Ended June 30, 2015**

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As management of the City of Sanford, Maine, we present this narrative to provide you with an overview and analysis of our annual financial statements for the year ending June 30, 2015. This is the City's tenth year of Statement No. 34 of the Governmental Accounting Standards Board (GASB) *Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments*. This information in conjunction with the notes to the financial statements found on pages 15-38, can be considered when reading the City's financial statements.

What does the City of Sanford's GASB 34 implementation mean to you as a reader of these financial statements and supporting required supplementary information? In short, the standard migrates governmental reporting closer to the private sector model, which is more familiar to readers of financial statements and allows for Greater Fiscal Accountability (raising and spending of public monies) and Greater Operational Accountability (demonstrating the efficiency and effectiveness of government).

### **Financial Highlights**

- Total assets of the City of Sanford exceeded its liabilities by \$45,535,145. The governmental activities statement showed a decrease of net position of \$304,918 for the fiscal year.
- The ending fund balance for all governmental funds combined was \$12,060,497.
- The ending fund balance for the general fund was \$8,777,247, an increase of \$235,721 over last year. The City, excluding the School, has an unrestricted fund balance of \$9,559,117 of which \$2,196,956 is committed to ongoing capital projects and \$872,033 is assigned for the subsequent year budget and other purposes. This leaves an unassigned balance of \$6,490,128, which is an adequate surplus. The School Department had an unassigned deficit of \$881,483, which is a result of the accrual for teacher summer salaries.

### **Overview of the Financial Statement**

This discussion and analysis is intended to serve as an introduction to the City of Sanford, Maine's basic financial statements. The City's financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### **Government-wide Financial Statements:**

The *government-wide financial statements* provide a broad overview of the City of Sanford, Maine's finances. Financial information is presented in two statements —*Statement of Net Position* and *Statement of Activities*. The *government-wide financial statements* include not only the City of Sanford (known as the *primary government*), but also the legally separate Goodall Park Trust, for which the City is a beneficiary and has been reported as a discretely presented component unit.

The ***Statement of Net Position*** presents information about the City's assets and liabilities, with the difference between the two reported as *net position*. Over time, changes in net position (increases or decreases) may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The ***Statement of Activities*** presents information about how the City's net position has changed during the fiscal year. All changes in net position are reported as soon as the change or event occurs, regardless of the timing of related cash flows. This means that revenues and expenses are reported in this statement even if the resulting cash related movement does not occur until future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

**CITY OF SANFORD, MAINE**  
**Management's Discussion and Analysis, Continued**

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Both of the statements distinguish between activities of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) and those activities that recover all, or a significant portion of their costs through user fees and charges (*business-type activities*). Governmental activities include general administration, public safety (police, ambulance and fire), public works, (highway and solid waste disposal), library, recreation programs, county tax, education, charitable aid, cemetery care, debt service and capital maintenance expenses. The City currently reports no business-type activities.

The government-wide financial statements can be found on pages 7 and 8.

### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Sanford, Maine, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds** are used to report most of the City's basic operational services. Operating expenses and revenues are recorded and the cumulative leftover balance of these activities, which is available for spending in subsequent years, is reported here. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information can help to determine what financial resources are available in the near future to finance the City's activities. The governmental funds financial statements can be found on pages 9 and 10.

**Fiduciary funds** are used to account for monies held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Sanford's operational programs. The City of Sanford is trustee for a number of funds, the majority of which are scholarships. The fiduciary funds financial statements can be found on pages 13 and 14.

**Proprietary funds** are used to report activities that are charged to customers for services provided by the City. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. The City currently has no propriety funds.

**Notes to the financial statements** — the notes provide additional information that is essential to a full understanding of the data provided and can be found on pages 15-38.

**Other Information** — The combining and individual fund statements of non-major governmental funds are presented immediately following the notes to the financial statements. These schedules can be found on pages 43-73.

**CITY OF SANFORD, MAINE**  
**Management's Discussion and Analysis, Continued**

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**Statement of Net Position information**

The following information is a condensed version of the Statement of Net Position. The analysis below focuses on the net position of the City's governmental activities.

Governmental Activities

	2015	2014
Current & Other	\$ 19,751,233	\$ 18,412,517
Assets Capital	56,620,265	55,454,633
<b>Total Assets</b>	<b>76,371,498</b>	<b>73,867,150</b>
Deferred Outflows of Resources	2,606,398	
Long-term Liabilities	20,809,034	12,805,624
Other Liabilities	7,069,263	5,795,446
<b>Total Liabilities</b>	<b>27,878,297</b>	<b>18,601,070</b>
Deferred Inflows of Resources	5,564,454	
<b>Net Position:</b>		
Net Investment in		
Capital Assets	44,078,704	45,355,899
Restricted	4,576,819	4,606,112
Unrestricted	(3,120,378)	5,304,069
<b>Total Net Position</b>	<b>\$ 45,535,145</b>	<b>\$ 55,266,080</b>

The City's net position decreased \$304,918 during the fiscal year, Program expenses for the primary government totaled \$70,209,015 of which \$34,194,322 of total program revenues are applied for a net expense of \$36,014,693. (See the Statement of Activities, page 8 for a detail breakdown by program unit). This net expense is offset by general revenues and other revenues of \$35,709,775, which resulted in the decrease in net position of \$304,918.

**Financial Analysis of the Government's Funds**

The City uses fund accounting to segregate specific types of funds/projects and demonstrate compliance with related legal requirements. City-wide fund balances can be seen on the Balance Sheet - Governmental Funds on page 9.

**Governmental funds** - The focus of the City's governmental funds is to provide information on fiscal activity and balances of available resources. Each year the result of the expenses less revenues received is added to the beginning fund balance and any unrestricted portion is available for spending at the government's discretion. As indicated in the *Financial Highlights*, the City's governmental funds reported a combined ending fund balance of \$12,060,497.

The *general* fund balance is \$8,777,247, which is an increase of \$235,721 over fiscal 2014. Of the fund balance, \$2,196,956 is committed for a number of capital plan projects unfinished at year-end and an additional \$872,033 is assigned as carryforward for the subsequent year budget. The unassigned balance is \$5,608,645.

Although the City had positive budget variances of revenues over expenditures totaling \$3,880,523, the City budgeted to utilize fund balance toward the capital plan and to offset the 2015 commitment, resulting in an increase in the general fund balance of \$208,207, on a budgetary basis, from the prior year. The ending fund balance at June 30, 2015 is considered well within a healthy range. For detail comparing budget to actual expense see the Statement of Revenues, Expenditures and Changes in Fund Balance on page 12.

*Other Governmental Funds* balance of \$3,283,250 reflects composite balances of a number of other School and City special revenue funds, capital projects funds and permanent funds.

**CITY OF SANFORD, MAINE**  
**Management's Discussion and Analysis, Continued**

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**Capital Asset and Debt Administration**

The City of Sanford, Maine's investment in capital assets for its' governmental-type activities totaled \$56,620,265 net of accumulated depreciation as of June 30, 2015. The City's infrastructure values (roads, bridges, sidewalks, etc.) are included in this total. These assets include land, buildings and improvements, vehicles, machinery, equipment and infrastructure. For a detailed listing of the City's capital assets and related depreciation, see page 23 in the Notes to the Financial Statements. In the current year significant capital asset purchases totaled approximately \$4,755,000 with the more significant additions being a construction in progress for a high school and technical center for approximately \$2,059,628, land purchase for the new high school and technical center for approximately \$742,000, roof replacement for approximately \$640,000, 3 new police cruisers for approximately \$74,000 and new public works equipment for approximately \$149,000.

**Long-term Debt**

The City of Sanford, Maine's long-term liabilities at fiscal year end total \$21,895,708. The composition of long-term liabilities was as follows: bonds and notes payable \$11,941,016 capital leases \$834,880, net pension liability of \$5,486,692, compensated absences \$2,226,445, other postemployment benefits \$1,086,674, landfill post closure care costs \$320,000, and \$3,780,610 is due within one year. It should be noted that the State Department of Education contributes significantly on an annual basis to the payment of school related bond debt. Detailed information of the City's various outstanding bonds can be viewed in the Notes to Basic Financial Statements on page 24.

State statutes limit the amount of general obligation debt a municipality may issue to 15 percent of the total State's assessed valuation of the City which is \$1,330,223,060. The current debt limitation for the City of Sanford, Maine is \$199,533,459 and Sanford's total debt is well under this limit.

The City Council and School Committee continue to work at keeping the property tax rate as low as possible and still provide quality services. The rate this year increased 0.42 mils to 21.62.

**Request for Information**

This financial report is designed to provide a general overview of the City of Sanford, Maine's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Ronni Lynn Champlin, Finance Director, City of Sanford, Maine, 919 Main Street, Sanford, Maine 04073.

**City of Sanford, Maine**  
**Statement of Net Position**  
**June 30, 2015**

	<b>Governmental Activities</b>	<b>Component Unit Goodall Park Trust</b>
<b>ASSETS</b>		
Cash and cash equivalents	\$ 15,018,291	\$ 34,717
Investments	690,904	470,865
Receivables:		
Accounts and intergovernmental, net	1,660,619	
Taxes receivable	1,573,970	
Tax liens	659,806	
Interfund loan receivable - fiduciary fund	8,275	
Inventory	29,869	
Land (held for investment)	109,500	
Capital assets, not being depreciated	6,509,292	
Capital assets, net	50,110,973	
<b>Total Assets</b>	<b>76,371,499</b>	<b>505,582</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
	2,606,398	
<b>LIABILITIES</b>		
Accounts payable and other current liabilities	1,002,208	
Accrued payroll and other related liabilities	4,903,758	
Accrued interest	76,624	
Other post employment benefits	1,086,674	
Noncurrent liabilities:		
Due within one year	3,780,610	
Due in more than one year	11,541,732	
Net pension liability	5,486,692	
<b>Total Liabilities</b>	<b>27,878,298</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>		
	5,564,454	
<b>NET POSITION</b>		
Net investment in capital assets	44,078,704	
Restricted for:		
Nonexpendable trust principal	6,000	505,582
Expendable permanent funds	989,320	
Grants and other purposes	3,581,499	
Unrestricted	(3,120,378)	
<b>Total Net Position</b>	<b>\$ 45,535,145</b>	<b>\$ 505,582</b>

See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

**City of Sanford, Maine  
Statement of Activities  
For the year ended June 30, 2015**

Functions/programs	Expenses	Program revenues			Net (expense) revenue and changes in net position	
		Charges for services	Operating grants and contributions	Capital grants and contributions	Primary government Governmental activities	Component unit Goodall Park Trust
<b>Primary government:</b>						
Governmental activities:						
General government	\$ 7,214,348	\$ 916,780	\$ 527,974		\$ (5,769,594)	
Public services	2,805,386	63,441	68,979		(2,672,966)	
Public safety	8,712,087	2,272,810	51,116		(6,388,161)	
Public works	5,521,796	76,216	701,501		(4,744,079)	
Education	43,018,167	2,114,942	27,400,563		(13,502,662)	
County tax	770,417				(770,417)	
Interest on debt service	329,631				(329,631)	
Capital improvements	1,018,256				(1,018,256)	
Other	818,927				(818,927)	
Total governmental activities	70,209,015	5,444,189	28,750,133		(36,014,693)	
<b>Total primary government</b>	<b>\$ 70,209,015</b>	<b>\$ 5,444,189</b>	<b>\$ 28,750,133</b>		<b>(36,014,693)</b>	
<b>Component unit:</b>						
<b>Goodall Park Trust</b>	<b>\$ 26,554</b>		<b>\$ 10,930</b>			<b>\$ (15,624)</b>
General revenues:						
Property taxes, levied for general purposes				\$ 29,450,416		
Excise taxes				3,121,677		
Payments in lieu of taxes				41,190		
Interest and penalties on taxes				108,087		
Franchise tax				233,526		
Grants and contributions not restricted to specific programs:						
Homestead exemption and business equipment exemption				609,155		
Other state aid				284,027		
State revenue sharing				1,349,108		
Donations and contributions				40,570		
Unrestricted investment earnings				94,180		
Other				377,839		
Total general revenues				35,709,775		
					(304,918)	\$ (15,624)
					45,840,063	521,206
<b>Net position - ending</b>				<b>\$ 45,535,145</b>	<b>\$</b>	<b>505,582</b>

See independent auditors' report.

The accompanying notes are an integral part of these financial statements.

City of Sanford, Maine  
Balance Sheet  
Governmental Funds  
June 30, 2015

	General	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>			
Cash and cash equivalents	\$ 11,849,595	\$ 3,168,696	\$ 15,018,291
Investments		690,904	690,904
Receivables:			
Accounts and intergovernmental, net	852,112	808,507	1,660,619
Taxes receivable	1,345,361		1,345,361
Taxes receivable - prior years	228,609		228,609
Tax liens	659,806		659,806
Interfund loans receivable	1,155,126	792,963	1,948,089
Inventory		29,869	29,869
Land (held for investment)		109,500	109,500
<b>Total assets</b>	<b>\$ 16,090,609</b>	<b>\$ 5,600,439</b>	<b>\$ 21,691,048</b>
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable and other current liabilities	\$ 1,002,208		\$ 1,002,208
Accrued payroll and other related liabilities	4,526,383	\$ 377,375	4,903,758
Interfund loans payable		1,939,814	1,939,814
<b>Total liabilities</b>	<b>5,528,591</b>	<b>2,317,189</b>	<b>7,845,780</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue-property taxes	1,784,771		1,784,771
<b>Total deferred inflows of resources</b>	<b>1,784,771</b>		<b>1,784,771</b>
Fund balances:			
Nonspendable		145,369	145,369
Restricted	99,613	3,481,886	3,581,499
Committed	2,196,956	20,693	2,217,649
Assigned	872,033		872,033
Unassigned - School	(881,483)		(881,483)
Unassigned - City	6,490,128	(364,698)	6,125,430
<b>Total fund balances</b>	<b>8,777,247</b>	<b>3,283,250</b>	<b>12,060,497</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 16,090,609</b>	<b>\$ 5,600,439</b>	
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.			56,620,265
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.			1,784,771
Deferred outflows/inflows of resources represent a consumption/acquisition of net position that applies to a future period, therefore will not be recognized as an expenditure or revenue until then, and therefore, are not reported in the funds			(2,958,056)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds.			
Bonds and notes payable			(11,941,017)
Capital leases			(834,880)
Accrued interest			(76,624)
Landfill liability			(320,000)
Other postemployment benefits liability			(1,086,674)
Accrued compensated absences			(2,226,445)
Net pension liability			(5,486,692)
<b>Net position of governmental activities</b>			<b>\$ 45,535,145</b>

See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

**City of Sanford, Maine**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the year ended June 30, 2015**

	General	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>			
Taxes	\$ 31,973,098	\$ 785,089	\$ 32,758,187
Licenses and permits	2,899,308		2,899,308
Intergovernmental	25,875,535	5,525,106	31,400,641
Investment income	83,807	9,602	93,409
Donations		40,570	40,570
Other	986,736	1,803,253	2,789,989
Total revenues	61,818,484	8,163,620	69,982,104
<b>Expenditures:</b>			
Current:			
General government	6,689,573	753,609	7,443,182
Public services	1,906,768	487,445	2,394,213
Public safety	8,736,399	48,874	8,785,273
Public works	3,548,768	85,510	3,634,278
County tax	848,529		848,529
Education	36,772,273	6,383,783	43,156,056
Debt service	948,389		948,389
Capital improvements	1,657,650	4,013,090	5,670,740
Other	818,927		818,927
Total expenditures	61,927,276	11,772,311	73,699,587
Deficiency of revenues over expenditures	(108,792)	(3,608,691)	(3,717,483)
<b>Other financing sources (uses):</b>			
Transfers in	10,462	52,548	63,010
Transfers out	(34,500)	(28,510)	(63,010)
Proceeds from capital leases	368,551		368,551
Proceeds from bonds		3,496,000	3,496,000
Total other financing sources	344,513	3,520,038	3,864,551
Net change in fund balances	235,721	(88,653)	147,068
Fund balances, beginning of year	8,541,526	3,371,903	11,913,429
<b>Fund balances, end of year</b>	<b>\$ 8,777,247</b>	<b>\$ 3,283,250</b>	<b>\$ 12,060,497</b>

See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

**City of Sanford, Maine**  
**Reconciliation of the Statement of Revenues, Expenditures,**  
**and Changes in Fund Balances of Governmental Funds**  
**to the Statement of Activities**  
**For the year ended June 30, 2015**

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Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$	147,068
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Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlays		4,652,484
Depreciation expense		(3,377,352)

Deferred outflows/inflows of resources represents a consumption/acquisition of net position that applies to a future period, therefore will not be recognized as an expenditure until then.		(4,577,202)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(78,007)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:		
Accrued interest		(6,340)
Landfill		35,000
Compensated absences		(77,503)
Other postemployment benefits expense		(107,322)
Pension expense		5,558,471

Repayment of capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		
Capital lease proceeds		(368,551)
Capital lease principal payments		177,242

The issuance of long term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayments of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

General obligation bond proceeds	\$ (3,496,000)	
General obligation bond payments	1,134,982	
York County debt payments	78,112	(2,282,906)

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<b>Change in net position of governmental activities</b>	<b>\$</b>	<b>(304,918)</b>
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**City of Sanford, Maine**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**Budget and Actual (Budgetary Basis)**  
**General Fund**  
**For the year ended June 30, 2015**

	Budgeted amounts		Actual	Variance with final budget positive (negative)
	Original	Final		
<b>Revenues:</b>				
Taxes	\$ 31,500,423	\$ 31,500,423	\$ 31,973,098	\$ 472,675
Licenses, permits and fees	3,131,612	3,131,612	2,899,308	(232,304)
Intergovernmental	23,165,144	23,165,144	23,278,421	113,277
Interest earned	60,000	60,000	83,807	23,807
Other	930,871	930,871	856,235	(74,636)
Total revenues	58,788,050	58,788,050	59,090,869	302,819
<b>Expenditures:</b>				
Current:				
General government	6,809,784	6,809,784	6,675,464	134,320
Public services	1,841,331	1,841,331	1,812,357	28,974
Public safety	8,476,286	8,476,286	8,376,424	99,862
Public works	3,531,147	3,531,147	3,548,768	(17,621)
Education	35,266,468	35,266,468	34,175,159	1,091,309
County tax	848,529	848,529	848,529	
Other	865,686	865,686	818,927	46,759
Debt service	942,491	942,491	945,346	(2,855)
Capital improvements	1,556,328	3,854,606	1,657,650	2,196,956
Total expenditures	60,138,050	62,436,328	58,858,624	3,577,704
Excess (Deficiency) of revenues over expenditures	(1,350,000)	(3,648,278)	232,245	3,880,523
<b>Other financing sources:</b>				
Use of designated fund balance		2,298,278		(2,298,278)
Transfers in			10,462	10,462
Transfer out			(34,500)	(34,500)
Budgeted use of fund balance - City	850,000	850,000		(850,000)
Budgeted use of fund balance - Education	500,000	500,000		(500,000)
Total other financing sources	1,350,000	3,648,278	(24,038)	(3,672,316)
Net change in fund balances - budgetary basis			208,207	
<b>Reconciliation to GAAP basis:</b>				
Change in general fund committed funds			27,514	
Net change in fund balances - GAAP basis			235,721	
Fund balance, beginning of year			8,541,526	
<b>Fund balance, end of year</b>			<b>\$ 8,777,247</b>	

See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

**City of Sanford, Maine**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2015**

	Private-purpose Trust Funds	Agency Funds
<b>ASSETS</b>		
Cash and cash equivalents	\$ 199,346	\$ 437,165
Investments	808,760	
<b>Total assets</b>	<b>1,008,106</b>	<b>437,165</b>
<b>LIABILITIES</b>		
Interfund loans	8,277	
Due to student groups		437,165
<b>Total liabilities</b>	<b>8,277</b>	<b>437,165</b>
<b>NET POSITION</b>		
Held in trust	\$ 999,829	\$ -

See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

**City of Sanford, Maine**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the year ended June 30, 2015**

	<b>Private-purpose Trust Funds</b>
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Additions:	
Donations, interest and dividends	\$ 27,956
Total additions	<u>27,956</u>
<hr/>	
Deductions:	
School scholarships	19,835
Total deductions	<u>19,835</u>
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Change in net position	8,121
Net position, beginning of year	991,708
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<b>Net position, end of year</b>	<b>\$ 999,829</b>
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See independent auditors' report.  
The accompanying notes are an integral part of these financial statements.

## Notes to Financial Statements

June 30, 2015

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Sanford, Maine (the City) have been prepared in accordance with generally accepted accounting principles in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (standards and interpretations), constitute GAAP for governmental units. GAAP also includes guidance from the American Institute of Certified Public Accountants in the publication entitled State and Local Governments. The more significant of the City's accounting policies are described below.

#### Reporting Entity

In evaluating how to define the reporting entity, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit was made by applying the criteria set forth in accounting principles generally accepted in the United States of America which defines the reporting entity as the primary government and those component units for which the primary government is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's board, and either a) the ability to impose will by the primary government, or b) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the primary government. Application of this criterion and determination of type of presentation involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. Based on application of these criteria, the following is a brief review of the discretely presented potential component unit addressed in defining the government's reporting entity.

Goodall Park Trust (the Trust) was established for the benefit of Goodall Park (the Park) which is an outdoor public space for the enjoyment of the citizens of the City of Sanford. The City pays 100% of the salaries for the Parks Department employees that provide the labor for the maintenance and general upkeep to the Park. The Trust provides additional resources for the maintenance of the Park. It was determined that the Trust should be reported as a discretely presented component unit.

Related Organizations:

The City's officials are responsible for appointing the members of the Board of Trustees of the Sanford Housing Authority, but the City's accountability does not extend beyond making the appointments. Thus, the accounts of the Sanford Housing Authority are not included in the accompanying financial statements.

#### Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City has elected not to allocate indirect costs among the programs, functions and segments. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

## Notes to Financial Statements

June 30, 2015

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic *resources measurement focus* and the *accrual basis of accounting*, as are the fiduciary fund financial statements. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as certain compensated absences and claims and judgments, are recorded only when the payment is due.

Those revenues susceptible to accrual are property taxes, interest, and charges for services. Other receipts and taxes become measurable and available when cash is received by the City and are recognized as revenue at that time. Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The City reports the following major governmental fund:

The *general fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, the City reports the following fund type:

*Fiduciary funds* account for assets held by the City in a trustee capacity or as an agent on behalf of others. The City's fiduciary funds include the following fund types:

*Private-purpose trust funds* are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs.

*Agency funds* are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the modified accrual basis of accounting. The funds are used to account for assets that the City holds for others in an agency capacity.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. All taxes, including those internally dedicated for specific purposes are reported as general revenues rather than as program revenues.

## Notes to Financial Statements

June 30, 2015

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term certificates of deposit.

Maine statutes authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, certificates of deposit, repurchase agreements, corporate securities, financial institutions stock and other stock investments.

Investments are reported at fair value. Income earned from the investment of pooled cash is allocable to various funds.

#### Receivables and Payables

All outstanding balances between funds are reported as "interfund loans receivable/payable".

#### Inventory

Inventories are valued at cost using the first-in, first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, sidewalks, and similar items), are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal repairs and maintenance that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets, if material to the basic financial statements, is included as part of the capitalized value of the assets constructed.

Capital assets of the primary government are depreciated using the straight-line method over the assets' estimated useful lives ranging from 5 to 50 years.

#### Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an expense or expenditure until then. The City's deferred outflows relate to its pension liability and are disclosed in Note 7.

## Notes to Financial Statements

June 30, 2015

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. The liability for vacation pay and the buy-out of sick leave is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Deferred Inflows of Resources

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City's deferred inflows on the statement of net position relate to its pension liability and are disclosed in Note 7. The City also has one type of deferred inflow, which arises under the modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Fund Equity

Governmental Funds fund balance is reported in five classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which those funds can be spent. The five classifications of fund balance for the Governmental Funds are as follows:

- Nonspendable — resources which cannot be spent because they are either a) not in spendable form or; b) legally or contractually required to be maintained intact.
- Restricted — resources with constraints placed on the use of resources which are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or; b) imposed by law through constitutional provisions or enabling legislation.
- Committed — resources which are subject to limitations the government imposes on itself at its highest level of decision-making authority, and that remain binding unless removed in the same manner.
- Assigned — resources that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed.

## Notes to Financial Statements

June 30, 2015

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Fund Equity – Continued

- Unassigned — resources that have not been restricted, committed, or assigned to specific purposes. The General Fund should be the only fund that reports a positive unassigned fund balance amount.

The City Council has the responsibility for committing fund balance amounts and likewise would be required to modify or rescind those commitments. Likewise, the City Council or a body or official delegated by the City Council may assign unspent budgeted amounts to specific purposes in the General Fund at year-end based on Department requests.

Although not a formal policy, when both restricted and unrestricted resources are available for use, it is the City's intent to use restricted resources first, then unrestricted resources as they are needed. When committed, assigned and unassigned resources are available for use, it is the City's intent to use committed or assigned resources first, and then unassigned resources as they are needed.

#### Use of Estimates

Preparation of the City's financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent items at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

#### Recent Accounting Pronouncements

In June 2012, the GASB issued GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*. This statement improves accounting and financial reporting by state and local governments for pensions. The new statement is effective for periods beginning after June 15, 2014. The adoption of this statement is disclosed in Notes 7 and 13.

In November 2013, the GASB issued GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*. This statement addresses an issue regarding application of the transition provisions of GASB Statement No. 68 related to contributions made to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. The new statement is effective for periods beginning after June 15, 2014. The adoption of this statement is disclosed in Notes 7 and 13.

### NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### Budgetary Information

An annual budget is adopted by the City Council for the General Fund. The budget is prepared substantially in accordance with accounting principles generally accepted in the United States of America, except that the General Fund revenues and expenditures related to "on-behalf payments" made by the State of Maine to the Maine Public Employees Retirement System for teachers and certain other school employees and also the proceeds and related expenditures under capital leases are not budgeted. The legal level of control is at the department level. The accounting system is employed as a budgetary management control device to monitor the individual departments.

## Notes to Financial Statements

June 30, 2015

### NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – CONTINUED

#### Excess of Expenditures over Appropriations

For the year ended June 30, 2015, expenditures exceeded appropriations in the following categories:

City Council	\$ 2,370	Public works	\$ 32,260
Administration	2,012	Airport	30,281
Personnel	8,059	Historical committee	2,878
Planning	369	Other	7,780
Legal services	1,286		

#### Deficit Fund Balances

At June 30, 2015, the following funds had deficit fund balances over \$10,000:

Emerson School	\$ 10,470
Airport Improvement Program	19,402
High School Interim Financing	319,524

These deficits will be funded by future grant revenue, charges for services or future bond proceeds or the General Fund.

### NOTE 3 – CASH AND INVESTMENTS

#### Deposits and Investments

*Custodial credit risk - deposits:* Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's policy is to have its deposits covered by F.D.I.C. insurance or by additional insurance purchased on behalf of the City by the respective banking institution. As of June 30, 2015, of the City's bank balance of \$15,886,657, \$152,958 was exposed to custodial credit risk due to being uninsured and uncollateralized. The remaining balance of the City's deposits were covered by the F.D.I.C. or by additional insurance purchased on behalf of the City by the respective banking institutions in the City's name.

*Custodial credit risk – investments:* For investments, this is the risk that in the event of failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The City's policy is to have its deposits covered by F.D.I.C. insurance or by additional insurance purchased on behalf of the City by the respective banking institution. All of the City's \$343,200 investment in money market and repurchase/sweep agreements was covered by the F.D.I.C. or by additional insurance purchased on behalf of the City by the respective banking institutions in the City's name. These are treated as cash equivalents for financial statement purposes.

## Notes to Financial Statements

June 30, 2015

### NOTE 3 – CASH AND INVESTMENTS – CONTINUED

At June 30, 2015, the City had the following investments and maturities:

	Fair Value	Less Than 1 Year	1-5 Years	More Than 5 Years
Fixed income	\$ 481,886	\$ 224,766	\$ 257,120	
Mutual funds (1)	167,382		Not applicable	
Equities	<u>1,283,733</u>		Not applicable	
Total investments	<u>\$ 1,993,001</u>	<u>\$ 224,766</u>	<u>\$ 257,120</u>	

(1) Mutual funds are not considered securities and are exempt from credit risk disclosure noted below.

Investments have been reported as follows:

Reported in governmental funds	\$ 690,904
Reported in component unit funds	470,865
Reported in fiduciary funds	<u>808,760</u>
Total investments	<u>\$ 1,970,529</u>

*Interest Rate Risk:* The City does not have a policy related to interest rate risk.

*Credit Risk:* Maine statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, repurchase agreements and certain corporate stocks and bonds. The City does not have a formal policy related to credit risk.

### NOTE 4 – RECEIVABLES AND PROPERTY TAXES

#### Receivables

Receivables as of year-end for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts of \$1,089,357, are as follows:

	General Fund	Nonmajor Funds	Total
Receivables			
Taxes	\$ 1,573,970		\$ 1,573,970
Liens	659,806		659,806
Accounts and intergovernmental	1,941,469	\$ 808,507	2,749,976
Allowance	<u>(1,089,357)</u>		<u>(1,089,357)</u>
Net total receivables	<u>\$ 3,085,888</u>	<u>\$ 808,507</u>	<u>\$ 3,894,395</u>

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the deferred inflows of resources are reported in the governmental funds as follows:

Deferred inflows of resources	Unavailable
Unavailable revenue – property taxes (general fund)	<u>\$ 1,784,771</u>

## Notes to Financial Statements

June 30, 2015

### NOTE 4 – RECEIVABLES AND PROPERTY TAXES – CONTINUED

#### Property Tax

Property taxes for the current year were committed on August 14, 2014, on the assessed value listed as of the prior April 1st for all real and personal property located in the City. Assessed values are periodically established by the City's Assessor at 100% of assumed market value. The assessed value represented 99.6% of the estimated State valuation of \$1,336,000,000.

The City is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay, and amounted to \$73,334 for the year ended June 30, 2015.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The City has the authority to foreclose on property eighteen months after the filing of the lien if the tax liens and associated costs remained unpaid.

Property taxes levied during the year were recorded as receivables at the time the levy was made. The receivables collected during the year and in the first sixty days following the end of the fiscal year have been recorded as revenues. The remaining receivables have been recorded as deferred inflows of resources in the fund financial statements.

The following summarizes the 2015 levy:

Assessed value	\$ 1,330,223,060
Tax rate (per \$1,000)	<u>21.62</u>
Commitment	28,759,423
Supplemental taxes assessed	
Total levy	<u>28,157,010</u>
Less collections	<u>27,444,855</u>
Receivable at end of year	<u>\$ 2,233,776</u>
Due date(s)	½ September 16, 2014 ½ March 17, 2015
Interest rate on delinquent taxes	7%
Collection rate	95.4%

#### Interfund Receivables and Payables

Individual interfund loans receivable and payable balances and transfers at June 30, 2015 were as follows:

Fund	Interfund Loans Receivable	Interfund Loans Payable
General Fund	\$ 1,155,126	
Other Governmental Funds	792,963	\$ 1,939,814
Fiduciary Funds		<u>8,275</u>
Totals	<u>\$ 1,948,089</u>	<u>\$ 1,948,089</u>

## Notes to Financial Statements

June 30, 2015

### NOTE 5 – CAPITAL ASSETS

#### Capital Assets

	Balance June 30, 2014	Increases	Decreases	Balance June 30, 2015
<b>Governmental Activities</b>				
Capital assets, not being depreciated				
Land	\$ 3,674,533	\$ 742,131		\$ 4,416,664
Construction in progress		2,059,628		2,059,628
Artwork	33,000			33,000
Total capital assets, not being depreciated	<u>3,707,533</u>	<u>2,801,759</u>		<u>6,509,292</u>
Capital assets, being depreciated				
Land improvements	1,102,600		\$ (524)	1,102,076
Buildings and improvements	24,606,304	1,452,568		26,058,872
Machinery and equipment	8,485,804	350,564	(2,238,920)	6,597,448
Vehicles	6,223,753	150,741	(235,565)	6,138,929
Library supplies	1,566,315			1,566,315
Infrastructure	75,510,903			75,510,903
Total capital assets being depreciated	<u>117,495,679</u>	<u>1,953,873</u>	<u>(2,475,009)</u>	<u>116,974,543</u>
Less accumulated depreciation for:				
Land improvements	(492,666)	(28,204)	524	(520,346)
Buildings and improvements	(10,899,190)	(590,208)		(11,489,398)
Machinery and equipment	(6,314,960)	(392,290)	2,186,891	(4,520,359)
Vehicles	(3,590,905)	(385,759)	184,446	(3,792,218)
Library supplies	(1,247,686)	(104,473)		(1,352,159)
Infrastructure	<u>(43,312,671)</u>	<u>(1,876,419)</u>		<u>(45,189,090)</u>
Total accumulated depreciation	<u>(65,858,079)</u>	<u>(3,377,352)</u>	<u>2,371,861</u>	<u>(66,863,570)</u>
Total capital assets being depreciated, net	<u>51,637,600</u>	<u>(1,423,480)</u>	<u>(103,148)</u>	<u>50,110,973</u>
<b>Governmental activities capital assets, net</b>	<b><u>\$55,345,133</u></b>	<b><u>\$ 1,378,279</u></b>	<b><u>\$ (103,148)</u></b>	<b><u>\$56,620,265</u></b>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 15,948
Public safety	251,498
Public works, including depreciation of general infrastructure assets	1,922,518
Public services	411,173
Education	776,215
Total depreciation expense	<u>\$ 3,377,352</u>

## Notes to Financial Statements

June 30, 2015

### NOTE 6 – LONG-TERM DEBT

#### Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2015 was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds and notes payable	\$ 9,345,664	\$ 3,496,000	\$(1,134,982)	\$ 11,706,681	\$3,501,142
Note payable – York County	312,447		(78,112)	234,335	78,112
Capital leases	643,570	368,551	(177,242)	834,880	166,356
Net pension liability	11,045,163		(5,558,471)	5,486,692	
Compensated absences	2,148,942	77,503		2,226,445	
Other post employment benefits	979,352	107,322		1,086,674	
Landfill postclosure care costs	355,000		(35,000)	320,000	35,000
Long-term liabilities	<u>\$24,830,138</u>	<u>\$ 4,049,376</u>	<u>\$(6,983,807)</u>	<u>\$21,895,707</u>	<u>\$3,780,610</u>

#### Note Payable – York County

During the fiscal year ended June 30, 2013, York County changed its fiscal year end and assessed county tax over a six-month interim period. The amount of tax assessed to the City of Sanford, Maine totaled \$390,559. The City has an agreement with the County to pay the \$390,559 in five equal annual payments of \$78,112 starting on December 31, 2013 and ending December 31, 2017. As of June 30, 2015, the City's outstanding amount of the note payable to York County was \$234,335.

#### Capital Leases

The City and School Department have lease agreements for equipment and vehicles. Those leases qualify as capital leases for accounting purposes, and therefore, have been recorded at the present value of future minimum lease payments as of the date of their inception in the government-wide financial statements. The following is a schedule of future minimum lease payments under the capital leases and the present value of the minimum lease payments at June 30, 2015:

Fiscal Year Ending	
2016	\$ 195,702
2017	184,704
2018	155,237
2019	107,661
2020	105,367
2021 - 2023	196,455
Total minimum lease payments	<u>945,126</u>
Less amount representing interest	<u>(110,246)</u>
Present value of future minimum lease payments	<u>\$ 834,880</u>

## Notes to Financial Statements

June 30, 2015

### NOTE 6 – LONG-TERM DEBT – CONTINUED

	Originally Issued	Date Original Amount Issued	Date of Maturity	Interest Rate	Ending Balance
Bonds and notes payable:					
Nasson College Academic Building Bonds	\$ 131,000	1969	2019	3.00%	\$ 15,878
PW/Fire 2006 Series B Bonds	1,100,000	2006	2017	2.00-5.35%	220,000
School Revolving Loan Fund	1,000,000	2006	2016	0.00%	63,400
Roundabout/Millyard	3,650,000	2008	2024	2.075-5.575%	1,710,000
Police Station Part 1	3,210,000	2010	2029	2.00-5.50%	2,623,111
Police Station Part 2	3,000,000	2010	2030	3.436%	2,530,312
School Heating Systems	650,000	2011	2017	0.059-4.30%	260,000
School Renovations	47,438	2012	2016	0.00%	9,486
Promissory Note – Mapes	112,500	2013	2015	0.00%	37,500
Promissory Note – Lincoln Street	187,500	2013	2015	0.00%	62,500
Brownfield Revolving Loan Fund	181,000	2014	2025	3.00%	174,494
School Energy Improvements	1,500,000	2014	2024	1.67%	1,500,000
School Construction	2,500,000	2015	2016	0.84%	2,500,000
Total bonds and notes payable	<u>\$ 17,269,438</u>				<u>\$ 11,706,681</u>

The annual debt service requirements to amortize bonds and notes payable are as follows:

Years Ending June 30,	Principal	Interest	Total
2016	\$ 3,501,142	\$ 311,741	\$ 3,812,883
2017	896,781	265,332	1,162,113
2018	630,080	246,282	876,362
2019	636,132	229,872	866,004
2020	643,023	212,608	855,631
2021-2025	3,229,044	664,297	3,893,341
2026-2030	1,969,210	177,853	2,147,063
2031-2032	<u>201,269</u>	<u>7,573</u>	<u>208,842</u>
Totals	<u>\$ 11,706,681</u>	<u>\$ 2,115,558</u>	<u>\$ 13,822,239</u>

In accordance with 30 MRSA, Section 5061, as amended, no municipality shall incur debt for specified purposes in excess of certain percentages of state valuation of such municipality. Additionally, no municipality shall incur debt in the aggregate in excess of 15% of its State assessed valuation. At June 30, 2015, the City's outstanding debt did not exceed these limits.

Included in bonds payable is a bond anticipation note (BAN) for \$2.5 million which is due and payable on June 1, 2016. The total amount available under the BAN is \$8 million. The BAN is expected to be refinanced with the new school construction bond in 2016.

## Notes to Financial Statements

June 30, 2015

### NOTE 6 – LONG-TERM DEBT – CONTINUED

#### Landfill Closure and Postclosure Care Costs

Under State law, Maine communities had until December 31, 1994 to close existing landfills under a Maine Department of Environmental Protection (DEP) approved plan. Prior to 1995, DEP expressed a strong concern over leachate emanating from the former landfill operation at Rushton Street. The landfill was closed in 1982 under a consent decree with DEP and has not accepted waste since that time. A portion of the site continues to be used as a staging area for certain demolition debris and other waste and the City's transfer station is located adjacent to the closed landfill. The DEP retained, at its expense, an engineering firm to determine the extent of contamination and the estimated cost of remedial actions needed and, in June 1995, issued a Department Order designating the site as an Uncontrolled Hazardous Substance Site and naming the City as a responsible party. The City had also retained an engineering firm, which presented the City a report depicting several remedial options with estimated costs ranging from \$5,000,000 to \$15,000,000.

During fiscal year 1996, negotiations with DEP continued, and in April 1996 DEP approved the City's "conceptual closure remedy," which was projected to cost \$6,350,000. In addition, annual costs of monitoring the site and of operation and maintenance of the remedy were projected to approximate as much as \$230,000. Based on the approval, the City recorded a liability of \$10,950,000, representing the initial capital costs and anticipated monitoring costs over a 20-year period, at June 30, 1996.

Authorization for issuance of bonds to be used for financing the project was subject to approval at a City meeting prior to commencement of the actual remedial activities envisioned by the plan. The November 1996 City Meeting did not approve the financing of a \$6,350,000 remedy. However, it appropriated funds for a thorough review of alternative remedies and in May 1997, it appropriated \$1,200,000 for final remedial design and construction of a phased-in remedy. Phases one and two, involving the relocation of the waste, grading of the landfill, and installation and improvement of drainage and the monitoring of effects of these improvements, were completed at a cost of approximately \$950,000 during fiscal years 1997-1999. In November 1999, the City agreed to the stipulations contained in an Administrative Order issued by the DEP. This order called for phase three site activities, as well as relocation of a demolition debris staging area. Phase three construction, which started in fiscal 2000, was completed during fiscal 2001 at a cost of approximately \$2,316,000. Funding for phase three of the project was provided by the utilization of \$980,000 of state reimbursement, \$739,000 of funds previously set aside by the City, and \$597,000 of undesignated surplus approved at the October 12, 1999 City meeting, which consists of \$147,000 appropriated prior to July 1, 2000 and a supplemental appropriation of approximately \$450,000 during fiscal 2001. Phase three included capping the current construction and demolition debris areas, additional grading, construction of a slurry wall, and installation of extraction wells and pumps.

The City completed phase three improvements in 2000 and since then, has been operating the landfill remediation system. If the DEP determines that the City's remedial action has not caused surface water quality to meet the State's Class B surface water standards, the City and DEP "shall meet to jointly evaluate the technical feasibility of further remediation under this paragraph [paragraph 34 of the Administrative Order], and the Respondent [City] shall perform further remediation as required by DEP subject to" the Order's dispute resolution provisions. Under the terms of the DEP Administrative Order, the City was to submit a study report by December 31, 2004 to demonstrate the effects that these phased improvements had on water quality in the southern tributary of the Mousam River and discuss with DEP what, if any, additional remediation measures must be undertaken at the Site. That report was submitted and discussions did occur.

## Notes to Financial Statements

June 30, 2015

### NOTE 6 – LONG-TERM DEBT – CONTINUED

#### Landfill Closure and Postclosure Care Costs - Continued

The testing to date shows significant water quality improvement, but the data also shows that the southern tributary of the Mousam River is exceeding certain water quality parameters. To this date, no additional remediation measures have been determined to be necessary. Data collected up to and including 2013 continue to show that the corrective actions are performing as intended in the remedial design. While it is possible that the City will be required to spend additional amounts at this site, those amounts, if any, are unknown at this time. In the past it has been stated that it is possible that the ultimate cost of the project may be less than the amounts recorded on the government-wide financial statements if no further remedial actions are necessary, and that no further adjustment to such provision will be reflected until such time as the results of phases one, two, and three discussed above are known. In July 2004, the City submitted the semi-annual report and in December 2004, the City submitted the "Remedial Action Evaluation Report" and the 2004 annual report. In 2009, the City submitted the next scheduled remedial action assessment. The "2008 Annual Report," dated February 2009, observed improving water quality as a result of the City's activities, and the 2008 Annual Report indicates that the corrective actions "are performing as intended by the remedial design." The "2010 Annual Water Quality Report/2010 Remedial Action Evaluation Report," submitted to DEP on December 30, 2010, indicated that the 2005 to 2010 remedial actions are capable of maintaining the improved water quality conditions in the Southern Tributary. The "2011 Annual Water Quality Report" continues to indicate that the "remedial actions are capable of maintaining the improved water quality conditions in the Southern Tributary, despite significant additional water flux at the landfill and a variety of unusual natural conditions". The "2012 Annual Water Quality Report" continues to indicate the remedial actions can maintain stable Southern Tributary Water Quality" and that "this provides the necessary protection to maintain Class C criteria in the Mousam River." The City continues to perform routine testing and files electronic semi-annual and written annual reports to the DEP. The City has met the objective of reducing contamination in the Southern Tributary and has demonstrated that the remedial actions can maintain improvements. In the event that the stable water quality parameters achieved through the remediation project deteriorate or regulations change, the City would likely commission additional engineering evaluation and determine the scope and cost of future improvements. Therefore, at June 30, 2015, the City's recorded liability representing the remaining cost related to closure and post closure is \$280,000. This is based upon 10 additional years of monitoring the site at an annual cost of \$35,000 per year. Actual costs may increase due to the results of monitoring, inflation, changes in technology, or changes in laws and regulations.

In August 1994, a former privately owned landfill operation (Whichers Mill) to which the City had contributed and directed solid waste was permanently closed. The City will be responsible for maintaining and monitoring the former landfill site and has recorded such estimated future costs, totaling \$40,000, as a liability in the government-wide financial statements. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

#### Overlapping Debt

The City is subject to an annual assessment of its proportional share of York County expenses, including debt repayment, as determined by the percentage of the City's State valuation to the County's State valuation. At June 30, 2015, the City's share is 4.80% or \$371,027 of York County's \$7,730,059 long-term debt outstanding as of June 30, 2015.

#### Conduit Debt

The City has from time to time, assisted third parties in financing capital activities by participating in conduit debt transactions. The City is not obligated in any manner for this debt, and as a result has not reported these liabilities or any related assets in the basic financial statements. The outstanding principal balance of conduit debt, as of June 30, 2015, was \$1,564,087.

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS

#### Plan Descriptions

The City contributes to the Maine Public Employees Retirement System, as part of the State Employee and Teacher Plan (the Teacher Plan) and also the Participating Local District Consolidated Plan (the PLD plan) or (the Plans) which are cost sharing multiple employer defined benefit pension plans. The Plans were established as the administrator of a public employee retirement system under the Laws of the State of Maine. The City School Department's teaching certified employees plus other qualified educators, are eligible to participate in the Teacher Plan. The Teacher Plan covers 229 participating employers. The City's general services, public works, Sanford Regional Communication Center, and management group, police and fire employees and the City School Department's custodians, school lunch personnel, and other non-teacher personnel including, some ed techs, central office employees, and secretaries employees have the option to participate in the PLD Plan. The PLD Plan covers 286 participating employers.

Employee membership data related to the Plans, as of June 30, 2014 was as follows:

	Teachers	PLD
Current participants: Vested and non-vested	39,910	10,848
Terminated participants: Vested	7,571	2,071
Retirees and beneficiaries receiving benefits	<u>32,611</u>	<u>8,333</u>
	<u>80,092</u>	<u>21,252</u>

Benefit terms are established by Maine statute, in the case of the PLD Plan, an advisory group, also established by statute, reviews the terms of the Plan and periodically makes recommendations. The Plans' retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. Normal retirement age for Teacher Plan members is age 60, 62 or 65. The normal retirement age is determined by whether a member had met certain creditable service requirements on specific dates, as established by statute. For PLD Plan members, normal retirement age is 60. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The Plans also provide disability and death benefits which are established by statute for State employee members and by contract with other participating employers under applicable statutory provisions.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the Plan's Board of Trustees and is currently 5%.

For the year ended June 30, 2015, the City's total payroll for all employees was \$29,560,710. Total covered payroll was \$18,348,011 for the Teacher Plan and \$8,630,045 for the PLD Plan. Covered payroll refers to all compensation paid by the City to active employees covered by the Plan.

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS – CONTINUED

#### Contributions

The contribution requirements of the Teacher Plan members are defined by law or the Plan's Board. Teacher Plan members of the City School Department are required to contribute 7.65% of covered compensation to the Teacher Plan. The employees' contributions are deducted from the employee's wages or salary and remitted by the City School Department to the Teacher Plan on a monthly basis. The State is statutorily required to contribute 13.03% of annual Teacher wages, excluding wages covered by grants, which pays for the unfunded liability for the teachers. Employer contribution rates are determined through actuarial valuations. The City School Department's required contribution rate for the year ended June 30, 2015, was 2.65% of annual Teacher payroll, plus 13.03% for grant fund wages, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year (normal cost contributions). The City School Department's contributions to the Teacher Plan for the year ended June 30, 2015 were \$649,160.

The contribution requirements of the PLD Plan members are defined by law or the Plan's Board. Employees of the City and City School Department are required to contribute between 7-8.5% of covered compensation to the PLD Plan. The contributions are deducted from the employee's wages or salary and remitted by the City School Department to the Plan on a monthly basis. Employer contribution rates are determined through actuarial valuations. The City and City School Department's required contribution rate for the year ended June 30, 2015, was between 7.8% and 13.4% of annual payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City School Department's and the City's contributions to the Plan for the year ended June 30, 2015 were \$1,036,776.

#### Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

##### Teacher Plan

At June 30, 2015, the City School Department reported a liability for its proportionate share of the net pension liability that reflected a reduction of State pension support provided to the City School Department. The amount recognized by the City School Department as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the City School Department were as follows:

City School Department's proportionate share of the net pension liability	\$ 1,227,763
State's proportionate share of the net pension liability associated with the City School Department	16,583,886
Total	<u>\$ 17,811,649</u>

The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City School Department's proportion of the net pension liability was based on a projection of the School Department's long-term share of contributions relative to the projected contributions of all participating school districts and the State, actuarially determined. At June 30, 2014, the City School Department's proportion was 0.11 percent, which was a decrease of 0.02 from its proportion measured as of June 30, 2013.

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS – CONTINUED

#### Teacher Plan - Continued

For the year ended June 30, 2015, the School Department recognized pension expense of \$145,212 and revenue of \$2,294,067 for support provided by the State. In addition, the School Unit reported deferred outflows of resources and deferred inflows of resources from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual results		\$ 6,139
Changes of assumptions	\$ 84,555	
Net difference between projected and actual earnings on Plan investments		525,404
Changes in proportion and differences between contributions and proportionate share of contributions	301,113	163,151
Contributions subsequent to the measurement date	<u>649,160</u>	
Total	<u>\$ 1,034,828</u>	<u>\$ 694,694</u>

The \$649,160 of deferred outflows of resources resulting from the City School Department's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be netted and recognized in pension expense (reduction in expense) as follows:

Years ending June 30,	
2016	\$ (23,162)
2017	(23,162)
2018	(131,351)
2019	<u>(131,351)</u>
Total	<u>\$ (309,026)</u>

#### PLD Plan

At June 30, 2015, the City and the City School Department reported a liability of \$4,258,929 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City and the City School Department's proportion of the net pension liability was based on a projection of the City and the City School Department's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2014, the City and the City School Department's proportion was 2.77%, which was a decrease of 0.15% from its proportion measured as of June 30, 2013.

For the year ended June 30, 2015, the City and the City School Department recognized pension expense of \$559,727. At June 30, 2015, the City and the City School Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS – CONTINUED

#### PLD Plan - Continued

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual results	\$ 534,794	
Changes of assumptions		
Net difference between projected and actual earnings on Plan investments		\$ 4,523,253
Changes in proportion and differences between contributions and proportionate share of contributions		346,507
Contributions subsequent to the measurement date	<u>1,036,776</u>	
Total	<u>\$ 1,571,570</u>	<u>\$ 4,869,760</u>

The \$1,036,776 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be netted and recognized in pension expense (reduction in expense) as follows:

Years ending June 30,	
2016	\$(1,068,051)
2017	(1,068,051)
2018	(1,068,050)
2019	<u>(1,130,814)</u>
Total	<u>\$(4,334,966)</u>

#### Actuarial Assumptions

The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	Teachers Plan 2.55% and PLD Plan 3.12%, per annum
Salary increases	Teachers Plan 3.5%-13.5% and PLD Plan 3.5%-9.5%, per year
Investment rate of return	Teachers Plan 7.125% and PLD Plan 7.25%, per annum, compounded annually

Mortality rates were based on the RP-2000 Combined Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of an actuarial experience study for the period of July 1, 2005 to June 30, 2010.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS – CONTINUED

#### Actuarial Assumptions - Continued

Asset Class	Target Allocation %	Long-term Expected Real Rate of Return
Fixed income	25%	0.0 %
U.S. equities	20%	2.5 %
Non-U.S. equities	20%	5.5 %
Real estate	10%	3.7 %
Infrastructure	10%	4.0 %
Private equity	10%	7.6 %
Hard Assets	5%	4.8 %
Total	100%	

#### Discount Rate

The discount rate used to measure the total pension liability was 7.125% for the Teacher Plan and 7.25% for the PLD Plan. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

##### Teacher Plan

The following presents the City School Department's proportionate share of the net pension liability calculated using the discount rate of 7.125%, as well as what the City School Department's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.125%) or 1-percentage-point higher (8.125%) than the current rate:

	Discount rate	City and School Department's proportionate share of net pension liability
1% decrease	6.125%	\$ 2,351,873
Current discount rate	7.125%	\$ 1,227,763
1% increase	8.125%	\$ 287,307

## Notes to Financial Statements

June 30, 2015

### NOTE 7 – PENSION PLANS – CONTINUED

#### PLD Plan

The following presents the City and the City School Department's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the City and the City School Department's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	<b>Discount rate</b>	<b>City and School Department's proportionate share of net pension liability</b>
1% decrease	6.25%	\$ 13,286,603
Current discount rate	7.25%	\$ 4,258,929
1% increase	8.25%	\$ (3,287,085)

#### Plan Fiduciary Net Position

Detailed information about the Plan's fiduciary net position is available in the separately issued Maine Public Employees Retirement System financial report.

#### On-Behalf Payments

The State of Maine makes a contribution to the Maine Public Employees Retirement System Teachers Fund for the teachers of the City School Department. The actual payment, which is made by the State, is determined by an actuary for the entire teachers' fund. The Maine Public Employees Retirement System estimates the payment made on-behalf of the City School Department to approximate 13.03% of the qualified teachers' salaries, plus an additional 2.16% for health insurance. For the year ended June 30, 2015, the total amount of on-behalf payments was approximately \$2,597,000 and was recognized in the fund financial statements. The amount of on-behalf payments recognized in the government wide financial statements for pension expense was approximately \$909,000.

## Notes to Financial Statements

June 30, 2015

### NOTE 8 – FUND BALANCES AND NET POSITION

#### Fund Balances

As of June 30, 2015, fund balance components consisted of the following:

	General Fund	Other Governmental Funds	Total
Nonspendable:			
Inventory		\$ 29,869	\$ 29,869
Land held for resale		109,500	109,500
Principal for permanent funds		6,000	6,000
Total Nonspendable		<u>145,369</u>	<u>145,369</u>
Restricted:			
Adult education	\$ 99,613		99,613
Special revenue funds		2,342,946	2,342,946
Capital project funds		259,120	259,120
Permanent funds		879,820	879,820
Total Restricted	<u>99,613</u>	<u>3,481,886</u>	<u>3,581,499</u>
Committed:			
Capital plan	2,196,956		2,196,956
Capital projects		20,693	20,693
Total Committed	<u>2,196,956</u>	<u>20,693</u>	<u>2,217,649</u>
Assigned:			
Subsequent budget – City	850,000		850,000
Various assigned funds	22,033		22,033
Total Assigned	<u>872,033</u>		<u>872,033</u>
Unassigned	<u>5,608,645</u>	<u>(364,698)</u>	<u>5,243,947</u>
Total Fund Balance	<u>\$ 8,777,247</u>	<u>\$ 3,283,250</u>	<u>\$12,060,497</u>

#### Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds and capital leases payable and adding back any unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislations adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## Notes to Financial Statements

June 30, 2015

### NOTE 8 – FUND BALANCES AND NET POSITION – CONTINUED

#### Net Position – Continued

The City's net investment in capital assets was calculated as follows at June 30, 2015:

	Governmental Activities
Capital assets	\$ 123,483,835
Accumulated depreciation	(66,863,570)
Bonds and notes payable	(11,706,681)
Capital leases	(834,880)
	<hr/>
<b>Net investment in capital assets</b>	<b><u>\$ 44,078,704</u></b>

### NOTE 9 – OPERATING LEASES

The City and School Department have several lease agreements for equipment, office space and portable classrooms. Those leases qualify as operating leases for accounting purposes and, therefore, only the current year payment has been recorded in the financial statements.

The following is an analysis of the payments due under operating leases as of June 30, 2015:

Fiscal Year Ending	
2016	\$ 202,893
2017	204,952
2018	92,284
2019	23,344
	<hr/>
<b>Total operating lease payments due</b>	<b><u>\$ 523,473</u></b>

### NOTE 10 – OTHER INFORMATION

#### Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, and natural disasters for which the City either carries commercial insurance, participates in a public entity risk pool, or is effectively self-insured. Currently, the City participates in a public entity risk pool sponsored by Maine Municipal Association for workers' compensation. Based on the coverage provided by these pools, as well as coverage provided by commercial insurance purchased, the City is not aware of any material actual or potential claim liabilities which should be recorded at June 30, 2015.

## Notes to Financial Statements

June 30, 2015

### NOTE 11 – DEFERRED COMPENSATION PLAN

The City of Sanford, Maine offers certain employees a deferred compensation plan created in accordance with Internal Revenue (IRC) Section 457. The Plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

Assets of the Plan are placed in trust for the exclusive benefit of participants and their beneficiaries. Accordingly, the assets and the liability for the compensation deferred by plan participants, including earnings on plan assets, are not included in the City's financial statements.

### NOTE 12 – OTHER POST EMPLOYMENT BENEFITS

The Governmental Accounting Standards Board (GASB) promulgated its Statement 45 which addressed the reporting and disclosure requirements for other post employment benefits (OPEB). GASB Statement 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, was implemented, as required, by the City of Sanford, Maine for the year ended June 30, 2009. Under this pronouncement, it requires that the long-term cost of retirement health care and obligations for other postemployment benefits be determined on an actuarial basis and reported similar to pension plans.

The City is a member of the Maine Municipal Employees Health Trust. The Trust is a multiple employer Voluntary Employee's Beneficiary Association. The City is an individually rated member within the Association. The Trust issues a publicly available financial report. That report may be obtained by writing to the Maine Municipal Association at 60 Community Drive, Augusta, ME 04332. The Trust contracted with an outside consultant to assist in the determination and valuation of the City's OPEB liability under GASB Statement 45. An OPEB liability actuarial valuation was completed by the consultants in August 2014 based on an actuarial valuation date of January 1, 2014.

**Plan Descriptions** — In addition to providing pension benefits, the City provides health care benefits for certain retired employees. Eligibility to receive health care benefits follows the same requirements as MainePERS. Eligible retirees are required to pay 100% of the health insurance premiums to receive health benefit coverage.

**Funding Policy and Annual OPEB Cost** — GASB Statement 45 does not mandate the prefunding of postemployment benefits liability. The City currently plans to fund these benefits on a pay-as-you-go basis. No assets have been segregated and restricted to provide postemployment benefits. The annual required contribution (ARC), an actuarial determined rate, represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize unfunded actuarial liabilities over a period not to exceed 30 years.

The following table represents the OPEB costs for the years and the annual required contribution:

	2015
Normal cost	\$ 67,765
Amortization of unfunded	84,010
Adjustment to ARC	(56,636)
Interest	<u>42,180</u>
Annual required contribution	<u>\$ 137,319</u>

## Notes to Financial Statements

June 30, 2015

### NOTE 12 – OTHER POST EMPLOYMENT BENEFITS – CONTINUED

**Net OPEB Obligation** —The City's net OPEB obligation was calculated as follows:

	2015
OPEB liability, July 1,	\$ 979,352
Annual required contribution	137,319
Less: actual contributions	<u>(29,997)</u>
	<u>\$ 1,086,674</u>

**Funding Status and Funding Progress** – The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended June 30, 2015 is as follows:

Annual required contribution	\$ 137,319
Actual contribution	29,997
Percent contributed	<u>21.94%</u>
Actuarial accrued liability	1,510,811
Plan assets	<u>1,510,811</u>
Unfunded actuarial accrued liability	9,723,058
Covered payroll	15.54%
Unfunded actuarial accrued liability As a percentage of covered payroll	<u>15.54%</u>

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multiyear trend information (only two years available) that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions** — Projections of benefits are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the City and plan members at that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of plan assets.

Significant methods and assumptions were as follows:

Actuarial valuation date	January 1, 2014
Actuarial cost method	Entry age normal
Amortization method	Level dollar
Remaining amortization period	30 years
Actuarial assumptions:	
Investment rate of return	4.0%
Projected salary increases	N/A
Healthcare inflation rate	4.0% - 9.0%

## Notes to Financial Statements

June 30, 2015

### NOTE 13 – PRIOR PERIOD ADJUSTMENT

Beginning net position was adjusted as a result of the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, during the year ended June 30, 2015. Beginning net position was reduced by \$9,426,017 as a result of the implementation of this new accounting standard.

### NOTE 14 – SUBSEQUENT EVENT

On March 12, 2015, the School Department borrowed \$8 million in a bond anticipation note from Bangor Savings Bank. The interest rate is .84% and the principal balance is due on March 12, 2016. Included in Construction-in-Progress of \$2,059,628 as of June 30, 2015 is land purchased and architectural and design fees related to the new high school and regional technical center. The approved total project cost for the new high school and regional technical center is \$102.7 million. Construction is due to begin in April 2016.

## Required Supplementary Information

June 30, 2015

### Schedule of Funding Progress Other Post-Employment Benefits

Fiscal Year	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]
2009	1/1/09	\$ -	\$ 2,107,460	\$ 2,107,460	0.00%	\$9,432,963	22.34%
2010	1/1/09		2,107,460	2,107,460	0.00%	9,473,582	22.25%
2011	1/1/11		2,057,933	2,057,933	0.00%	9,392,596	21.91%
2012	1/1/11		2,057,933	2,057,933	0.00%	9,350,059	22.00%
2013	1/1/11		2,057,933	2,057,933	0.00%	9,457,787	21.76%
2014	1/1/14		1,510,811	1,510,811	0.00%	9,579,591	15.77%
2015	1/1/14		1,510,811	1,510,811	0.00%	9,723,058	15.54%

**City of Sanford, Maine**  
**Schedule of Proportionate Share of the Net Pension Liability**  
**Maine Public Employees Retirement System**  
**June 30, 2015**

**Teacher Plan**

Year Ended	Valuation Date	City Proportion of the Net Pension Liability	City Proportionate Share of the Net Pension Liability	State's Proportionate Share of the Net Pension Liability	Total Net Pension Liability	Covered Employee Payroll	City Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2015	June 30, 2014	0.11%	\$ 1,227,763	\$ 16,583,886	\$ 17,811,649	\$ 18,348,011	6.69%	84.04%

**PLD Plan**

Year Ended	Valuation Date	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability	Covered Employee Payroll	Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
June 30, 2015	June 30, 2014	2.77%	\$ 4,258,929	\$ 8,630,045	49%	94.10%

**City of Sanford, Maine  
Schedule of Contributions  
Maine Public Employees Retirement System  
June 30, 2015**

**Teachers Plan**

Year Ended	Valuation Date	Contractually Required Contribution	Contributions Relative to Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll
June 30, 2015	June 30, 2014	\$ 649,160	\$ 649,160	\$ -	\$ 18,348,011	3.54%

**PLD Plan**

Year Ended	Valuation Date	Contractually Required Contribution	Contributions Relative to Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Contributions as a Percentage of Covered Employee Payroll
June 30, 2015	June 30, 2014	\$ 77,323	\$ 77,323	\$ -	\$ 8,630,045	0.90%



Accessible  
Approachable  
Accountable

## Independent Auditors' Report on Additional Information

City Council  
City of Sanford, Maine

We have audited the financial statements of the City of Sanford, Maine as of and for the year ended June 30, 2015, and our report thereon dated December 15, 2015, which expressed an unmodified opinion on those financial statements, appears on pages 1 and 2. Our audit was conducted for the purpose of forming an opinion on the basic financial statements as a whole. The accompanying schedules on pages 43 through 73 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Macpage LLC*

South Portland, Maine  
December 15, 2015

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### Macpage LLC

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**City of Sanford, Maine  
Nonmajor Governmental Funds  
Combining Balance Sheet  
June 30, 2015**

	<b>Special Revenue Funds</b>	<b>Capital Project Funds</b>	<b>Permanent Funds</b>	<b>Total Other Governmental Funds</b>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 2,937,293	\$ 781,513	\$ 453,451	\$ 4,172,257
Investments			690,904	690,904
Accounts and intergovernmental receivable	791,885	14,185	2,437	808,507
Interfund loans	792,963			792,963
Inventory	29,869			29,869
Land (held for investment)			109,500	109,500
<b>Total assets</b>	<b>\$ 4,552,010</b>	<b>\$ 795,698</b>	<b>\$ 1,256,292</b>	<b>\$ 6,604,000</b>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Deficit cash	\$ 682,005	\$ 321,556		\$ 1,003,561
Accrued payroll	377,375			377,375
Interfund loans	1,133,566	545,276	\$ 260,972	1,939,814
<b>Total liabilities</b>	<b>2,192,946</b>	<b>866,832</b>	<b>260,972</b>	<b>3,320,750</b>
Fund balances (deficit):				
Nonspendable	29,869		115,500	145,369
Restricted	2,342,946	259,120	879,820	3,481,886
Committed		20,693		20,693
Unassigned	(13,751)	(350,947)		(364,698)
<b>Total fund balances</b>	<b>2,359,064</b>	<b>(71,134)</b>	<b>995,320</b>	<b>3,283,250</b>
<b>Total liabilities and fund balances</b>	<b>\$ 4,552,010</b>	<b>\$ 795,698</b>	<b>\$ 1,256,292</b>	<b>\$ 6,604,000</b>

**City of Sanford, Maine**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**For the year ended June 30, 2015**

	Special Revenue Funds	Capital Projects Funds	Permanent Funds	Total Other Governmental Funds
<b>Revenues:</b>				
Taxes	\$ 785,089			\$ 785,089
Intergovernmental	5,125,433	\$ 399,673		5,525,106
Donations			\$ 40,570	40,570
Interest earned	1,687		7,915	9,602
Other revenue	1,786,146	17,107		1,803,253
<b>Total revenues</b>	<b>7,698,355</b>	<b>416,780</b>	<b>48,485</b>	<b>8,163,620</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General government	753,609			753,609
Public services	437,839		49,606	487,445
Public safety	48,874			48,874
Public works	85,510			85,510
Education	6,383,783			6,383,783
Capital expenditures		4,013,090		4,013,090
<b>Total expenditures</b>	<b>7,709,615</b>	<b>4,013,090</b>	<b>49,606</b>	<b>11,772,311</b>
Deficiency of revenues over expenditures	(11,260)	(3,596,310)	(1,121)	(3,608,691)
<b>Other financing sources (uses):</b>				
Transfers in	41,067	11,481		52,548
Transfers out		(21,943)	(6,567)	(28,510)
Proceeds from bonds		3,496,000		3,496,000
<b>Total other financing sources (uses)</b>	<b>41,067</b>	<b>3,485,538</b>	<b>(6,567)</b>	<b>3,520,038</b>
Net change in fund balances	29,807	(110,772)	(7,688)	(88,653)
Fund balances, beginning of year, as restated	2,329,257	39,638	1,003,008	3,371,903
<b>Fund balances, end of year</b>	<b>\$ 2,359,064</b>	<b>\$ (71,134)</b>	<b>\$ 995,320</b>	<b>\$ 3,283,250</b>

**City of Sanford, Maine  
 Nonmajor Special Revenue Funds  
 Combining Balance Sheet  
 General Government - Federal and State  
 June 30, 2015**

	2042 KKW	2126 Workforce Development Grant	2130 Tourism Development	2132 2014 MEA Grant	2135 Trails Development Urban Forestry	<b>Totals</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 61,751	\$ 6,400	\$ 25,000	\$ 49,071	\$ 2,778	\$ 145,000
<b>Total assets</b>	<b>\$ 61,751</b>	<b>\$ 6,400</b>	<b>\$ 25,000</b>	<b>\$ 49,071</b>	<b>\$ 2,778</b>	<b>\$ 145,000</b>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Deficit cash						
Interfund loans payable		\$ 6,400	\$ 22,554	\$ 48,999	\$ 822	\$ 78,775
<b>Total liabilities</b>		<b>6,400</b>	<b>22,554</b>	<b>48,999</b>	<b>822</b>	<b>78,775</b>
Fund balances:						
Restricted	\$ 61,751		2,446	72	1,956	66,225
Unassigned						
<b>Total fund balances (deficit)</b>	<b>61,751</b>		<b>2,446</b>	<b>72</b>	<b>1,956</b>	<b>66,225</b>
<b>Total liabilities and fund balances</b>	<b>\$ 61,751</b>	<b>\$ 6,400</b>	<b>\$ 25,000</b>	<b>\$ 49,071</b>	<b>\$ 2,778</b>	<b>\$ 145,000</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**General Government - Other Programs**  
**June 30, 2015**

	2002 Rainbow Rug TIF	2003 US Felt TIF	2007 Rt 109 Downtown TIF	2008 Central Tire TIF	2009 Village Green TIF	2010 Sanford Institute for Savings TIF	2011 RUBB TIF	2012 Kenndy Center TIF	2013 SPH, LLC TIF
<b>ASSETS</b>									
Cash and cash equivalents	\$ 81,956	\$ 68,807	\$ 370,367	\$ 42,943	\$ 10,636	\$ 59,288	\$ 44,117	\$ 10,134	\$ 58,646
<b>Total Assets</b>	<b>\$ 81,956</b>	<b>\$ 68,807</b>	<b>\$ 370,367</b>	<b>\$ 42,943</b>	<b>\$ 10,636</b>	<b>\$ 59,288</b>	<b>\$ 44,117</b>	<b>\$ 10,134</b>	<b>\$ 58,646</b>
<b>LIABILITIES AND FUND BALANCES</b>									
Liabilities:									
Deficit Cash									
Interfund loans payable	\$ 73,508	\$ 5,454	\$ 100,000	\$ 13,478	\$ 7,975	\$ 22,006	\$ 19,228	\$ 10,134	\$ 24,570
<b>Total Liabilities</b>	<b>73,508</b>	<b>5,454</b>	<b>100,000</b>	<b>13,478</b>	<b>7,975</b>	<b>22,006</b>	<b>19,228</b>	<b>10,134</b>	<b>24,570</b>
Fund balances:									
Restricted	8,448	63,353	270,367	29,465	2,661	37,282	24,889		34,076
Unassigned									
<b>Total fund balances (deficit)</b>	<b>8,448</b>	<b>63,353</b>	<b>270,367</b>	<b>29,465</b>	<b>2,661</b>	<b>37,282</b>	<b>24,889</b>		<b>34,076</b>
<b>Total liabilities and fund balances</b>	<b>\$ 81,956</b>	<b>\$ 68,807</b>	<b>\$ 370,367</b>	<b>\$ 42,943</b>	<b>\$ 10,636</b>	<b>\$ 59,288</b>	<b>\$ 44,117</b>	<b>\$ 10,134</b>	<b>\$ 58,646</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**General Government - Other Programs**  
**June 30, 2015**

	2014 Mill Development TIF	2015 New England Truck Tire TIF	2020 Impact Fees	2116 Tax Acquired Property Remediation	2118 Central Maine Power Company	2121 Emerson School	2124 Roosevelt School	2131 Goodall Park 100 Year Anniversary	2133 City Unemployment Compensation	2281 School Unemployment Compensation	2137 Legal Reserve	<b>Totals</b>
<b>ASSETS</b>												
Cash and cash equivalents	\$ 58,140	\$ 10,974	\$ 247,800	\$ 89,625	\$ 35,000			\$ 1,080	\$ 71,290	\$ 95,911	\$ 30,000	\$ 1,386,714
<b>Total Assets</b>	<b>\$ 58,140</b>	<b>\$ 10,974</b>	<b>\$ 247,800</b>	<b>\$ 89,625</b>	<b>\$ 35,000</b>			<b>\$ 1,080</b>	<b>\$ 71,290</b>	<b>\$ 95,911</b>	<b>\$ 30,000</b>	<b>\$ 1,386,714</b>
<b>LIABILITIES AND FUND BALANCES</b>												
Liabilities:												
Deficit Cash							\$ 5,548	\$ 734				\$ 6,282
Interfund loans payable	\$ 53,050	\$ 3,680		\$ 970			4,922	611	\$ 2,308			341,894
<b>Total Liabilities</b>	<b>53,050</b>	<b>3,680</b>		<b>970</b>		<b>10,470</b>	<b>1,345</b>	<b>2,308</b>				<b>348,176</b>
Fund balances:												
Restricted	5,090	7,294	\$ 247,800	88,655	\$ 35,000				\$ 71,290	\$ 95,911	\$ 30,000	1,051,581
Unassigned						(10,470)	(1,345)	(1,228)				(13,043)
<b>Total fund balances (deficit)</b>	<b>5,090</b>	<b>7,294</b>	<b>247,800</b>	<b>88,655</b>	<b>35,000</b>	<b>(10,470)</b>	<b>(1,345)</b>	<b>(1,228)</b>	<b>71,290</b>	<b>95,911</b>	<b>30,000</b>	<b>1,038,538</b>
<b>Total liabilities and fund balances</b>	<b>\$ 58,140</b>	<b>\$ 10,974</b>	<b>\$ 247,800</b>	<b>\$ 89,625</b>	<b>\$ 35,000</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 1,080</b>	<b>\$ 71,290</b>	<b>\$ 95,911</b>	<b>\$ 30,000</b>	<b>\$ 1,386,714</b>

**City of Sanford, Maine  
Nonmajor Special Revenue Funds  
Combining Balance Sheet  
Public Service  
June 30, 2015**

	2115 Gateway Park	2127 International Film Festival	2119 Village of Springvale Improve Committee	2080 Teen Center	2084 Airport Open House	2090 Imelda's Fund	2091 Clean up Day	2114 Ollie Fund Skate Park	<b>Totals</b>
<b>ASSETS</b>									
Cash and cash equivalents	\$ 435,924	\$ 10,403	\$ 13,445	\$ 7,164	\$ 8,871	\$ 6,682	\$ 98	\$ 5,000	\$ 487,587
<b>Total Assets</b>	<b>\$ 435,924</b>	<b>\$ 10,403</b>	<b>\$ 13,445</b>	<b>\$ 7,164</b>	<b>\$ 8,871</b>	<b>\$ 6,682</b>	<b>\$ 98</b>	<b>\$ 5,000</b>	<b>\$ 487,587</b>
<b>LIABILITIES AND FUND BALANCES</b>									
Liabilities:									
Deficit cash									
Interfund loans payable	\$ 410,596	\$ 9,939	\$ 8,982		\$ 5,059	\$ 3,362			\$ 437,938
<b>Total Liabilities</b>	<b>410,596</b>	<b>9,939</b>	<b>8,982</b>		<b>5,059</b>	<b>3,362</b>			<b>\$ 437,938</b>
Fund balances:									
Restricted	25,328	464	4,463	\$ 7,164	3,812	3,320	\$ 98	\$ 5,000	49,649
Unassigned									
<b>Total fund balances (deficit)</b>	<b>25,328</b>	<b>464</b>	<b>4,463</b>	<b>7,164</b>	<b>3,812</b>	<b>3,320</b>	<b>98</b>	<b>5,000</b>	<b>49,649</b>
<b>Total liabilities and fund balances</b>	<b>\$ 435,924</b>	<b>\$ 10,403</b>	<b>\$ 13,445</b>	<b>\$ 7,164</b>	<b>\$ 8,871</b>	<b>\$ 6,682</b>	<b>\$ 98</b>	<b>\$ 5,000</b>	<b>\$ 487,587</b>

**City of Sanford, Maine**  
**Nonmajor Governmental Funds**  
**Combining Balance Sheet**  
**Education**  
**June 30, 2015**

	2201	2202	2203	2204	2205	2206	2208	2209	2210	2211	2215	2216	2217	2218
	Wellness Team	E-Rate	Industrial Tech Sending School	Melmac Grant	Lucy Emery Funds	Eco Maine	Remax Hometown Agency	Efficiency Maine	Kids Club	Lafayette Local Funds	Let's Go Grant	CAPCO Grant	ING Unsung Heroes	Junior High Local Funds
<b>ASSETS</b>														
Cash and cash equivalents	\$ 94	\$ 61,423	\$ 119,401		\$ 2,340	\$ 244	\$ 1,125		\$ 30,169		\$ 47			\$ 815
Accounts receivable						340								
Interfund loans receivable		195,473	102,971	\$ 20,930				\$ 18,472	6,833	\$ 775		\$ 1,804	\$ 1,451	2,119
Inventory														
<b>Total Assets</b>	<b>\$ 94</b>	<b>\$ 256,896</b>	<b>\$ 222,372</b>	<b>\$ 20,930</b>	<b>\$ 2,340</b>	<b>\$ 584</b>	<b>\$ 1,125</b>	<b>\$ 18,472</b>	<b>\$ 37,002</b>	<b>\$ 775</b>	<b>\$ 47</b>	<b>\$ 1,804</b>	<b>\$ 1,451</b>	<b>\$ 2,934</b>
<b>LIABILITIES AND FUND BALANCES</b>														
Liabilities:														
Deficit Cash				\$ 20,929				\$ 18,472		\$ 775		\$ 1,804	\$ 1,196	
Accounts payable														
Accrued Payroll														
Interfund loans payable														
<b>Total Liabilities</b>				20,929				18,472		775		1,804	1,196	
Fund balances:														
Restricted	\$ 94	\$ 256,896	\$ 222,372		\$ 2,340	\$ 584	\$ 1,125		\$ 37,002		\$ 47		255	\$ 2,934
Unassigned				\$ 1										
<b>Total fund balances (deficit)</b>	<b>94</b>	<b>256,896</b>	<b>222,372</b>	<b>1</b>	<b>2,340</b>	<b>584</b>	<b>1,125</b>	<b>37,002</b>	<b>47</b>	<b>255</b>	<b>2,934</b>			
<b>Total liabilities and fund balances</b>	<b>\$ 94</b>	<b>\$ 256,896</b>	<b>\$ 222,372</b>	<b>\$ 20,930</b>	<b>\$ 2,340</b>	<b>\$ 584</b>	<b>\$ 1,125</b>	<b>\$ 18,472</b>	<b>\$ 37,002</b>	<b>\$ 775</b>	<b>\$ 47</b>	<b>\$ 1,804</b>	<b>\$ 1,451</b>	<b>\$ 2,934</b>

**City of Sanford, Maine**  
**Nonmajor Governmental Funds**  
**Combining Balance Sheet**  
**Education**  
**June 30, 2015**

	2222	2223	2228	2233	2238	2239	2249	2252	2253	2258
	Target	Building Assets	Partners in	Lighthouse	College	Title IA	MaineCare	IDEA Grant -	ECT Grant	21st
	Media	Reducing	Arts &	Grant	Transition			Local	(Preschool)	Century
	Grant	Risk	Learning					Entitlement		
<b>ASSETS</b>										
Cash and cash equivalents		\$ 46,713			\$ 13,317					
Accounts receivable						\$ 177,718	\$ 7,518	\$ 227,752	\$ 8,354	12,965
Interfund loans receivable	\$ 499			\$ 132		64,515	49,692		15,306	706
Inventory										
<b>Total Assets</b>	<b>\$ 499</b>	<b>\$ 46,713</b>		<b>\$ 132</b>	<b>\$ 13,317</b>	<b>\$ 242,233</b>	<b>\$ 57,210</b>	<b>\$ 227,752</b>	<b>\$ 23,660</b>	<b>\$ 13,671</b>
<b>LIABILITIES AND FUND BALANCES</b>										
Liabilities:										
Deficit Cash	\$ 204		\$ 106	\$ 132		\$ 124,068	\$ 4,490	\$ 9,760	\$ 19,565	\$ 13,671
Accounts payable										
Accrued Payroll						118,165		135,279	4,095	
Interfund loans payable		\$ 46,713	\$ 448		\$ 3			82,713		
<b>Total Liabilities</b>	<b>204</b>	<b>46,713</b>	<b>554</b>	<b>132</b>	<b>3</b>	<b>242,233</b>	<b>4,490</b>	<b>227,752</b>	<b>23,660</b>	<b>13,671</b>
Fund balances:										
Restricted	295				13,314		52,720			
Unassigned			(554)							
<b>Total fund balances (deficit)</b>	<b>295</b>		<b>(554)</b>		<b>13,314</b>		<b>52,720</b>			
<b>Total liabilities and fund balances</b>	<b>\$ 499</b>	<b>\$ 46,713</b>	<b>\$ -</b>	<b>\$ 132</b>	<b>\$ 13,317</b>	<b>\$ 242,233</b>	<b>\$ 57,210</b>	<b>\$ 227,752</b>	<b>\$ 23,660</b>	<b>\$ 13,671</b>

**City of Sanford, Maine  
Nonmajor Governmental Funds  
Combining Balance Sheet  
Education  
June 30, 2015**

	2261 Title III - English Language Acquisition	2262 Title IIA - Teacher Quality	2266 Nellie Mae Grant	2268 Title IC - Perkins	2269 Adult Basic Education	2270 ARRA Jobs	2271 Health Insurance Premiums Pass-through	2272 Corning Grant	2273 SHS iPad Program
<b>ASSETS</b>									
Cash and cash equivalents	\$ 716					\$ 912		\$ 6,442	\$ 46,483
Accounts receivable		63,046	\$ 183,030	\$ 16,437	\$ 1,920				
Interfund loans receivable		273,897	11,550		25,838				
Inventory									
<b>Total Assets</b>	<b>\$ 716</b>	<b>\$ 336,943</b>	<b>\$ 194,580</b>	<b>\$ 16,437</b>	<b>\$ 27,758</b>	<b>\$ 912</b>		<b>\$ 6,442</b>	<b>\$ 46,483</b>
<b>LIABILITIES AND FUND BALANCES</b>									
Liabilities:									
Deficit Cash		\$ 300,806	\$ 116,355	\$ 16,350	\$ 26,324		\$ 163		
Accounts payable									
Accrued payroll		\$ 36,136	77,248	87	1,433				
Interfund loans payable	717					\$ 912			
<b>Total Liabilities</b>	<b>717</b>	<b>336,942</b>	<b>193,603</b>	<b>16,437</b>	<b>27,757</b>	<b>912</b>		<b>163</b>	
Fund balances:									
Restricted		1			1			\$ 6,442	\$ 46,483
Unassigned	(1)		977				(163)		
<b>Total fund balances (deficit)</b>	<b>(1)</b>	<b>1</b>	<b>977</b>		<b>1</b>		<b>(163)</b>	<b>6,442</b>	<b>46,483</b>
<b>Total liabilities and fund balances</b>	<b>\$ 716</b>	<b>\$ 336,943</b>	<b>\$ 194,580</b>	<b>\$ 16,437</b>	<b>\$ 27,758</b>	<b>\$ 912</b>	<b>\$ -</b>	<b>\$ 6,442</b>	<b>\$ 46,483</b>

**City of Sanford, Maine  
Nonmajor Governmental Funds  
Combining Balance Sheet  
Education  
June 30, 2015**

	2274	2275	2277	2279	2282	2283	5000	
	Wal-Mart Foundation	Trans Grant Proficiency	Genest Foundation Grant	SHS Local Funds	Perkins Mini Grant	PreSchool Expansion Grant	School Cafeteria	<b>Totals</b>
<b>ASSETS</b>								
Cash and cash equivalents	\$ 21	\$ 35,436	\$ 30,000	\$ 725			\$ 243,756	\$ 640,179
Accounts receivable						\$ 552.0	92,253	791,885
Interfund loans receivable								792,963
Inventory							29,869	29,869
<b>Total Assets</b>	<b>\$ 21</b>	<b>\$ 35,436</b>	<b>\$ 30,000</b>	<b>\$ 725</b>	<b>\$ 552</b>	<b>\$ 365,878</b>	<b>\$ 2,254,896</b>	
<b>LIABILITIES AND FUND BALANCES</b>								
Liabilities:								
Deficit Cash					\$ 1	\$ 552		\$ 675,723
Accounts payable								-
Accrued Payroll		\$ 4,917					\$ 15	377,375
Interfund loans payable							8,141	139,647
<b>Total Liabilities</b>		4,917			1	552	8,156	1,192,745
Fund balances:								
Restricted	\$ 21	30,519	\$ 30,000	\$ 725			357,722	1,061,892
Unassigned					(1)			259
<b>Total fund balances (deficit)</b>	21	30,519	30,000	725	(1)		357,722	1,062,151
<b>Total liabilities and fund balances</b>	<b>\$ 21</b>	<b>\$ 35,436</b>	<b>\$ 30,000</b>	<b>\$ 725</b>	<b>\$ -</b>	<b>\$ 552</b>	<b>\$ 365,878</b>	<b>\$ 2,254,896</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Balance Sheet**  
**Public Safety**  
**June 30, 2015**

	2053 Seized Assets	2064 Homeland Security	2075 Home Fire Sprinkler Coalition	2078 2012 JAG Program	2105 Firearms Range	2106 SPD Training	2111 Smoke Detector Program	2122 Edward Byrne Memorial Justice	2128 2014 JAG Program	Totals
<b>ASSETS</b>										
Cash and cash equivalents	\$ 16,545	\$ 5,467	\$ 1,500	\$ 11,971	\$ 10,902	\$ 485	\$ 2,946	\$ 16,958	\$ 2,735	\$ 69,509
<b>Total Assets</b>	<b>\$ 16,545</b>	<b>\$ 5,467</b>	<b>\$ 1,500</b>	<b>\$ 11,971</b>	<b>\$ 10,902</b>	<b>\$ 485</b>	<b>\$ 2,946</b>	<b>\$ 16,958</b>	<b>\$ 2,735</b>	<b>\$ 69,509</b>
<b>LIABILITIES AND FUND BALANCES</b>										
Liabilities:										
Deficit Cash										
Interfund loans payable	\$ 16,716			\$ 11,971		\$ 91		\$ 17,716	\$ 2,773	\$ 49,267
<b>Total Liabilities</b>	<b>16,716</b>			<b>11,971</b>		<b>91</b>		<b>17,716</b>	<b>2,773</b>	<b>49,267</b>
Fund balances:										
Nonspendable										
Restricted		\$ 5,467	\$ 1,500		\$ 10,902	394	\$ 2,946			21,209
Unassigned	(171)							(758)	(38)	(967)
<b>Total fund balances (deficit)</b>	<b>(171)</b>	<b>5,467</b>	<b>1,500</b>	<b>-</b>	<b>10,902</b>	<b>394</b>	<b>2,946</b>	<b>(758)</b>	<b>(38)</b>	<b>20,242</b>
<b>Total liabilities and fund balances</b>	<b>\$ 16,545</b>	<b>\$ 5,467</b>	<b>\$ 1,500</b>	<b>\$ 11,971</b>	<b>\$ 10,902</b>	<b>\$ 485</b>	<b>\$ 2,946</b>	<b>\$ 16,958</b>	<b>\$ 2,735</b>	<b>\$ 69,509</b>

**City of Sanford, Maine  
Nonmajor Special Revenue Funds  
Combining Balance Sheet  
Public Works  
June 30, 2015**

	2098 FEMA 1920 Disaster Recovery	2100 Browfields Area Planning	2108 Brownfields Assessment	2109 Brownfields Mill Clean up	2117 FEMA 4108 Disaster Recovery	<b>Totals</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 90,436	2,036	\$ 62,674	\$ 10,000	\$ 43,158	\$ 208,304
<b>Total Assets</b>	<b>\$ 90,436</b>	<b>\$ 2,036</b>	<b>\$ 62,674</b>	<b>\$ 10,000</b>	<b>\$ 43,158</b>	<b>\$ 208,304</b>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Deficit Cash						
Interfund loans payable	\$ 11,337	\$ 2,036	\$ 62,672	\$ 10,000		\$ 86,045
<b>Total Liabilities</b>	<b>11,337</b>	<b>2,036</b>	<b>62,672</b>	<b>10,000</b>		<b>86,045</b>
Fund balances:						
Nonspendable						
Restricted	79,099		2		\$ 43,158	122,259
Unassigned						
<b>Total fund balances (deficit)</b>	<b>79,099</b>		<b>2</b>		<b>43,158</b>	<b>122,259</b>
<b>Total liabilities and fund balances</b>	<b>\$ 90,436</b>	<b>\$ 2,036</b>	<b>\$ 62,674</b>	<b>\$ 10,000</b>	<b>\$ 43,158</b>	<b>\$ 208,304</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**General Government - Federal and State**  
**For the Year Ended June 30, 2015**

	2042 KKW	2126 Workforce Development	2129 Homeland Security Grant	2130 Tourism Development Grant	2132 2014 MEA Grant	2135 Trails Development Urban Forestry	Totals
<b>General Government</b>							
Revenues:							
Intergovernmental		\$ 6,400	\$ 11,346		\$ 48,071		\$ 65,817
Other	\$ 12,157				1,000	\$ 2,778	15,935
Total revenues	12,157	6,400	11,346		49,071	2,778	81,752
Expenditures:							
Expenses		6,400		22,554	48,999	822	78,775
Total expenditures		6,400		22,554	48,999	822	78,775
Excess (deficiency) of revenues over (under) expenditures	12,157		11,346	(22,554)	72	1,956	2,977
Other financing sources (uses):							
Transfers in							
Transfers out							-
Total other financing sources (uses)							-
Net change in fund balances	12,157		11,346	(22,554)	72	1,956	2,977
Fund balances (deficit), beginning of year	49,594		(11,346)	25,000			63,248
<b>Fund balances (deficit), end of year</b>	<b>\$ 61,751</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 2,446</b>	<b>\$ 72</b>	<b>\$ 1,956</b>	<b>\$ 66,225</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**General Government - Other Programs**  
**For the Year Ended June 30, 2015**

	2002 Rainbow Rug TIF	2003 US Felt TIF	2007 Rt 109 Downtown TIF	2008 Central Tire TIF	2009 Village Green TIF	2010 Sanford Institute for Savings TIF	2011 RUBB TIF	2012 Kennedy Center TIF	2013 SPH, LLC TIF	2014 Mill Development TIF
Revenues:										
Taxes	\$ 86,480	\$ 36,360	\$ 437,449	\$ 26,956	\$ 10,633	\$ 44,012	\$ 25,637	\$ 10,134	\$ 44,226	\$ 55,842
Interest earned	15	35	221	24	2	30	20		28	4
Other										
Total revenues	86,495	36,395	437,670	26,980	10,635	44,042	25,657	10,134	44,254	55,846
Expenditures:										
Expenses	88,108	5,454	325,017	13,478	7,975	22,006	19,228	10,134	54,570	53,050
Total expenditures	88,108	5,454	325,017	13,478	7,975	22,006	19,228	10,134	54,570	53,050
Excess (deficiency) of revenues over (under) expenditures	(1,613)	30,941	112,653	13,502	2,660	22,036	6,429		(10,316)	2,796
Other financing sources (uses):										
Transfers in										
Transfers out										
Total other financing sources (uses)										
Net change in fund balances	(1,613)	30,941	112,653	13,502	2,660	22,036	6,429		(10,316)	2,796
Fund balances (deficit), beginning of year	10,061	32,412	157,714	15,963	1	15,246	18,460		44,392	2,294
<b>Fund balances (deficit), end of year</b>	<b>\$ 8,448</b>	<b>\$ 63,353</b>	<b>\$ 270,367</b>	<b>\$ 29,465</b>	<b>\$ 2,661</b>	<b>\$ 37,282</b>	<b>\$ 24,889</b>	<b>\$ -</b>	<b>\$ 34,076</b>	<b>\$ 5,090</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**General Government - Other Programs**  
**For the Year Ended June 30, 2015**

	2015 New England Truck Tire TIF	2020 Impact Fees	2116 Tax Acquired Property Remediation	2118 Central Maine Power Company	2121 Emerson School	2124 Roosevelt School	2131 Goodall Park 100 Year Anniversary	City Unemployment Compensation	School Unemployment Compensation	2137 Legal Reserve	<b>Totals</b>
Revenues:											
Taxes	\$ 7,360										\$ 785,089
Interest earned	6							\$ 545	\$ 736		1,666
Other		\$ 1,143	\$ 112,561				\$ 1,080	40,718	29,738		185,240
Total revenues	7,366	1,143	112,561				1,080	41,263	30,474		971,995
Expenditures:											
Expenses	3,680		970		\$ 4,922	\$ 611	2,308	36,826	26,497		674,834
Total expenditures	3,680		970		4,922	611	2,308	36,826	26,497		674,834
Excess (deficiency) of revenues over (under) expenditures	3,686	1,143	111,591		(4,922)	(611)	(1,228)	4,437	3,977		297,161
Other financing sources (uses):											
Transfers in										\$ 30,000	30,000
Transfers out											-
Total other financing sources (uses)										30,000	30,000
Net change in fund balances	3,686	1,143	111,591		(4,922)	(611)	(1,228)	4,437	3,977	30,000	327,161
Fund balances (deficit), beginning of year	3,608	246,657	(22,936)	\$ 35,000	(5,548)	(734)		66,853	91,934		711,377
<b>Fund balances (deficit), end of year</b>	<b>\$ 7,294</b>	<b>\$ 247,800</b>	<b>\$ 88,655</b>	<b>\$ 35,000</b>	<b>\$ (10,470)</b>	<b>\$ (1,345)</b>	<b>\$ (1,228)</b>	<b>\$ 71,290</b>	<b>\$ 95,911</b>	<b>\$ 30,000</b>	<b>\$ 1,038,538</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Public Service**  
**For the Year Ended June 30, 2015**

	2115 Gateway Park	2127 International Film Festival	2119 Village of Springvale Improve Committee	2080 Teen Center	2084 Airport Open House	2090 Imelda's Fund	2091 Clean up Day	2114 Ollie Fund Skate Park	Totals
Revenues:									
Intergovernmental	\$ 403,256								\$ 403,256
Interest earned						\$ 21			21
Other	19,000	\$ 7,913	\$ 21,650			6,865			55,428
Total revenues	422,256	7,913	21,650			6,886			458,705
Expenditures:									
Expenses	410,596	9,940	8,982		\$ 5,059	3,262			437,839
Total expenditures	410,596	9,940	8,982		5,059	3,262			437,839
Excess (deficiency) of revenues over (under) expenditures	11,660	(2,027)	12,668		(5,059)	3,624			20,866
Other financing sources (uses):									
Transfers in	11,067								11,067
Transfers out									
Total other financing sources (uses)	11,067								11,067
Net change in fund balances	22,727	(2,027)	12,668		(5,059)	3,624			31,933
Fund balances (deficit), beginning of year	2,601	2,491	(8,205)	\$ 7,164	8,871	(304)	\$ 98	\$ 5,000	17,716
<b>Fund balances (deficit), end of year</b>	<b>\$ 25,328</b>	<b>\$ 464</b>	<b>\$ 4,463</b>	<b>\$ 7,164</b>	<b>\$ 3,812</b>	<b>\$ 3,320</b>	<b>\$ 98</b>	<b>\$ 5,000</b>	<b>\$ 49,649</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Education**  
**For the Year Ended June 30, 2015**

	2201 Wellness Team	2202 E-Rate	2203 Industrial Tech Sending School	2204 Melmac Grant	2205 Lucy Emery Funds	2206 Eco Maine	2208 Remax Hometown Agency	2209 Efficiency Maine	2210 Kids Club	2211 Lafayette Local Funds	2215 Let's Go Grant	2216 CAPCO Grant	2217 ING Unsung Heroes	2218 Junior High Local Funds
<b>Revenues:</b>														
Intergovernmental		\$ 54,452	\$ 176,210											
Other				\$ 964	\$ 1,200	\$ 3,060	\$ 1,125		\$ 8,291		\$ 1,000			\$ 2,000
<b>Total revenues</b>		<b>54,452</b>	<b>176,210</b>	<b>964</b>	<b>1,200</b>	<b>3,060</b>	<b>1,125</b>		<b>8,291</b>		<b>1,000</b>			<b>2,000</b>
<b>Expenditures:</b>														
Expenses		129,334	156,455	2,683		2,476		\$ 18,472	1,260	\$ 460	953	\$ 1,804	\$ 932	897
<b>Total expenditures</b>		<b>129,334</b>	<b>156,455</b>	<b>2,683</b>		<b>2,476</b>		<b>18,472</b>	<b>1,260</b>	<b>460</b>	<b>953</b>	<b>1,804</b>	<b>932</b>	<b>897</b>
Excess (deficiency) of revenues over (under) expenditures		(74,882)	19,755	(1,719)	1,200	584	1,125	(18,472)	7,031	(460)	47	(1,804)	(932)	1,103
<b>Other financing sources (uses):</b>														
Transfers in			0											
Transfers out			0											
<b>Total other financing sources (uses)</b>			<b>0</b>											
Net change in fund balances		(74,882)	19,755	(1,719)	1,200	584	1,125	(18,472)	7,031	(460)	47	(1,804)	(932)	1,103
Fund balances, beginning of year	\$ 94	331,778	202,617	1,720	1,140			\$ 18,472	29,971	460		1,804	1,187	1,831
<b>Fund balances (deficit), end of year</b>	<b>\$ 94</b>	<b>\$ 256,896</b>	<b>\$ 222,372</b>	<b>\$ 1</b>	<b>\$ 2,340</b>	<b>\$ 584</b>	<b>\$ 1,125</b>	<b>\$ -</b>	<b>\$ 37,002</b>	<b>\$ -</b>	<b>\$ 47</b>	<b>\$ -</b>	<b>\$ 255</b>	<b>\$ 2,934</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Education**  
**For the Year Ended June 30, 2015**

	2222 Target Media Grant	2223 Building Assets Reducing Risk	2228 Partners in Arts & Learning	2233 Lighthouse Grant	2238 College Transition	2239 Title IA	2249 MaineCare	2252 IDEA Grant - Local Entitlement	2253 ECT Grant (Preschool)	2258 21st Century	2261 Title III - English Language Acquisition
Revenues:											
Intergovernmental					\$ 45,000	\$ 777,410	\$ 195,975	\$ 1,187,217	\$ 22,962	\$ 162,500	\$ 4,034
Other	\$	17,982	\$ 1,000								
		17,982	1,000		45,000	777,410	195,975	1,187,217	22,962	162,500	4,034
Expenditures:											
Expenses		12,428	1,020	\$ 5,309	47,959	811,397	147,552	955,627	37,564	185,659	1,593
		12,428	1,020	5,309	47,959	811,397	147,552	955,627	37,564	185,659	1,593
Excess (deficiency) of revenues over (under) expenditures		5,554	(20)	(5,309)	(2,959)	(33,987)	48,423	231,590	(14,602)	(23,159)	2,441
Other financing sources (uses):											
Transfers in											
Transfers out											
Net change in fund balances		5,554	(20)	(5,309)	(2,959)	(33,987)	48,423	231,590	(14,602)	(23,159)	2,441
Fund balances (deficit), beginning of year	\$ 295	(5,554)	(534)	5,309	16,273	33,987	4,297	(231,590)	14,602	23,159	(2,442)
<b>Fund balances (deficit), end of year</b>	<b>\$ 295</b>	<b>\$ -</b>	<b>\$ (554)</b>	<b>\$ -</b>	<b>\$ 13,314</b>	<b>\$ -</b>	<b>\$ 52,720</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (1)</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Nonmajor Special Revenues, Expenditures and Changes in Fund Balances**  
**Education**  
**For the Year Ended June 30, 2015**

	2262	2266	2268	2269	2271	2272	2273
	Title IIA - Teacher Quality	Nellie Mae Grant	Title IC - Perkins	Adult Basic Education	Health Insurance Premiums Pass-through	Corning Grant	SHS iPad Program
Revenues:							
Intergovernmental	\$ 211,700		\$ 136,362	\$ 53,115			
Other		\$ 1,342,387			\$ 45,217	\$ 5,000	\$ 20,588
	211,700	1,342,387	136,362	53,115	45,217	5,000	20,588
Expenditures:							
Expenses	527,224	1,383,030	136,812	76,366	44,796	1,529	39,851
	527,224	1,383,030	136,812	76,366	44,796	1,529	39,851
Excess (deficiency) of revenues over (under) expenditures	(315,524)	(40,643)	(450)	(23,251)	421	3,471	(19,263)
Other financing sources (uses):							
Transfers in							
Transfers out							
Net change in fund balances	(315,524)	(40,643)	(450)	(23,251)	421	3,471	(19,263)
Fund balances (deficit), beginning of year	315,525	41,620	450	23,252	(584)	2,971	65,746
<b>Fund balances (deficit), end of year</b>	<b>\$ 1</b>	<b>\$ 977</b>	<b>\$ -</b>	<b>\$ 1</b>	<b>\$ (163)</b>	<b>\$ 6,442</b>	<b>\$ 46,483</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Nonmajor Special Revenues, Expenditures and Changes in Fund Balances**  
**Education**  
**For the Year Ended June 30, 2015**

	2274	2275	2276	2277	2279	2280	2282	2283	5000	
	Wal-Mart Foundation	Trans Grant Proficiency	Early College Grant	Genest Foundation Grant	SHS Local Funds	FAA Dept. of Arg.	Perkins Mini Grant	Maine PreSchool Expansion Grant	School Cafeteria	
										<b>Totals</b>
Revenues:										
Intergovernmental									\$ 1,520,855	\$ 4,547,792
Other	\$ 3	\$ 30,666		\$ 30,000		\$ 1,000	\$ 13,632	\$ 552		1,525,667
	3	30,666		30,000		1,000	13,632	552	1,520,855	6,073,459
Expenditures:										
Expenses	1,651	30,631	\$ 12,000	20,000		1,000	13,633	552	1,572,874	6,383,783
	1,651	30,631	12,000	20,000		1,000	13,633	552	1,572,874	6,383,783
Excess (deficiency) of revenues over (under) expenditures	(1,648)	35	(12,000)	10,000			(1)		(52,019)	(310,324)
Other financing sources (uses):										
Transfers in										
Transfers out										
Net change in fund balances	(1,648)	35	(12,000)	10,000			(1)		(52,019)	(310,324)
Fund balances (deficit), beginning of year	1,669	30,484	12,000	20,000	\$ 725				409,741	1,372,475
<b>Fund balances (deficit), end of year</b>	<b>\$ 21</b>	<b>\$ 30,519</b>	<b>\$ -</b>	<b>\$ 30,000</b>	<b>\$ 725</b>	<b>\$ -</b>	<b>\$ (1)</b>	<b>\$ -</b>	<b>\$ 357,722</b>	<b>\$ 1,062,151</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Public Safety**  
**For the Year Ended June 30, 2015**

	2053 Seized Assets	2064 Homeland Security	2075 Home Fire Sprinkler Coalition	2077 2011 JAG Program	2078 2012 JAG Program	2105 Firearms Range	2106 SPD Training	2111 Smoke Detector Program	2122 Edward Byrne Memorial Justice	2128 2014 JAG Program	Totals
Revenues:											
Intergoverr	\$ 1,274			\$ 1,899	\$ 13,028				\$ 16,958	\$ 2,735	\$ 35,894
Other						\$ 3,866		\$ 10			\$ 3,876
Total revenues	1,274			1,899	13,028	3,866		10	16,958	2,735	39,770
Expenditures:											
Expenses	16,716				11,578		\$ 91		17,716	2,773	48,874
Total expenditures	16,716				11,578		91		17,716	2,773	48,874
Excess (deficiency) of revenues over (under) expenditures	(15,442)			1,899	1,450	3,866	(91)	10	(758)	(38)	(9,104)
Other financing sources (uses):											
Transfers in											
Bond Proceeds											
Transfers out											
Total other financing sources (uses)											
Net change in fund balances	(15,442)			1,899	1,450	3,866	(91)	10	(758)	(38)	(9,104)
Fund balances (deficit), beginning of year	15,271	\$ 5,467	\$ 1,500	(1,899)	(1,450)	7,036	\$ 485	2,936			29,346
<b>Fund balances (deficit), end of year</b>	<b>\$ (171)</b>	<b>\$ 5,467</b>	<b>\$ 1,500</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 10,902</b>	<b>\$ 394</b>	<b>\$ 2,946</b>	<b>\$ (758)</b>	<b>\$ (38)</b>	<b>\$ 20,242</b>

**City of Sanford, Maine**  
**Nonmajor Special Revenue Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Public Works**  
**For the Year Ended June 30, 2015**

	2098 FEMA 1920 Disaster Recovery	2108 Brownfields Assessment	2109 Brownfields Mill Clean up	2110 Brownfields CGA Clean up	2117 FEMA 4108 Disaster Recovery	<b>Totals</b>
Revenues:						
Intergoverr		\$ 62,674	\$ 10,000			\$ 72,674
Other						
Total revenues		62,674	10,000			72,674
Expenditures:						
Expenses	\$ 11,337	62,673	10,750	\$ 750		85,510
Total expenditures	11,337	62,673	10,750	750		85,510
Excess (deficiency) of revenues over (under) expenditures	(11,337)	1	(750)	(750)		(12,836)
Other financing sources (uses):						
Transfers in						-
Bond Proceeds						-
Transfers out						
Total other financing sources (uses)						-
Net change in fund balances	(11,337)	1	(750)	(750)		(12,836)
Fund balances (deficit), beginning of year	90,436	1	750	750	\$ 43,158	135,095
<b>Fund balances (deficit), end of year</b>	<b>\$ 79,099</b>	<b>\$ 2</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 43,158</b>	<b>\$ 122,259</b>

**City of Sanford, Maine**  
**Nonmajor Capital Project Fund**  
**Balance Sheet**  
**June 30, 2015**

	4000 Number One Pond	4003 Job Bond Local Road Assistance	4005 Urban Forestry	4008 Goodall Statue	4011 Department of Conservation	4025 EDA Regional Airport	4039 CGA Clean Up	4040 Mid Town Mall	4043 Safe Routes to School Project	4045 Goodall Brook Watershed	4047 High School Interim Financing
<b>ASSETS</b>											
Cash and cash equivalents	\$ 200	\$ 752	\$ 5,590	\$ 1,550	\$ 1,121		\$ 12,699	\$ 83,235		\$ 7,601	\$ 9,045
Accounts receivable											6
<b>Total assets</b>	<b>\$ 200</b>	<b>\$ 752</b>	<b>\$ 5,590</b>	<b>\$ 1,550</b>	<b>\$ 1,121</b>		<b>\$ 12,699</b>	<b>\$ 83,235</b>	<b>\$ -</b>	<b>\$ 7,601</b>	<b>\$ 9,051</b>
<b>LIABILITIES AND FUND BALANCE</b>											
Liabilities:											
Deficit Cash						\$ 1,481		\$ 372		\$ 319,530	
Interfund loans payable				\$ 98			\$ 83,235		\$ 7,601		9,045
<b>Total liabilities</b>				<b>98</b>		<b>1,481</b>	<b>83,235</b>	<b>372</b>	<b>7,601</b>		<b>328,575</b>
Fund balance (deficit):											
Restricted					\$ 1,121						
Committed	\$ 200	\$ 752	\$ 5,590	\$ 1,452			\$ 12,699				
Unassigned						(1,481)		(372)		(319,524)	
<b>Total fund balance (deficit)</b>	<b>200</b>	<b>752</b>	<b>5,590</b>	<b>1,452</b>	<b>1,121</b>	<b>(1,481)</b>	<b>12,699</b>	<b>(372)</b>		<b>(319,524)</b>	
<b>Total liabilities and fund balance</b>	<b>\$ 200</b>	<b>\$ 752</b>	<b>\$ 5,590</b>	<b>\$ 1,550</b>	<b>\$ 1,121</b>	<b>\$ -</b>	<b>\$ 12,699</b>	<b>\$ 83,235</b>	<b>\$ -</b>	<b>\$ 7,601</b>	<b>\$ 9,051</b>

**City of Sanford, Maine**  
**Nonmajor Capital Project Fund**  
**Balance Sheet**  
**June 30, 2015**

	4048 Wildlife Hazard Assessment	4049 Rehabilitate Seacoast Taxi Lanes 2013	4050 School Bond Capital Improvement	4051 Rehabilitate Seacoast Taxi Lanes 2014	4052 Airport Improvement Program	4053 Railbed Phase IV Trail	4054 Consolidated Elementary		<b>Totals</b>
<b>ASSETS</b>									
Cash and cash equivalents	\$ 19,334		\$ 254,118	\$ 217,727	\$ 118,705	\$ 49,836			\$ 781,513
Accounts receivable	2,698			11,481					\$ 14,185
<b>Total assets</b>	<b>\$ 22,032</b>	<b>\$ -</b>	<b>\$ 254,118</b>	<b>\$ 229,208</b>	<b>\$ 118,705</b>	<b>\$ 49,836</b>			<b>\$ 795,698</b>
<b>LIABILITIES AND FUND BALANCE</b>									
Liabilities:									
Deficit Cash							\$ 173		\$ 321,556
Interfund loans payable	\$ 32,026			\$ 229,209	\$ 138,107	\$ 45,955			545,276
Total liabilities	32,026			229,209	138,107	45,955		173	866,832
Fund balance (deficit):									
Restricted			\$ 254,118			3,881			259,120
Committed									20,693
Unassigned	(9,994)	-		(1)	(19,402)			(173)	(350,947)
Total fund balance (deficit)	(9,994)	-	254,118	(1)	(19,402)	3,881		(173)	(71,134)
<b>Total liabilities and fund balance</b>	<b>\$ 22,032</b>	<b>\$ -</b>	<b>\$ 254,118</b>	<b>\$ 229,208</b>	<b>\$ 118,705</b>	<b>\$ 49,836</b>	<b>\$ -</b>		<b>\$ 795,698</b>

City of Sanford, Maine  
Nonmajor Capital Project Funds  
Statement of Revenues, Expenditures and Changes in Fund Balance  
For the Year Ended June 30, 2015

	4000 Number One Pond	4003 Job Bond Local Road Assistance	4005 Urban Forestry	4008 Goodall Statue	4011 Department of Conservation	4025 EDA Regional Airport	4039 CGA Clean Up	4043 Safe Routes to School Project	4044 Project Canopy
Revenues:									
Intergovernmental									
Other									
Total revenues									
Expenditures:									
Capital Improvements				\$ 98					
Total expenditures				98					
Excess (deficiency) of revenues over (under) expenditures				(98)					
Other financing sources (uses):									
Transfers in									
Transfers out						\$ (15,607)		\$ (6,336)	
Proceeds of general obligation bonds									
Total other financing sources (uses)						(15,607)		(6,336)	
Net change in fund balances				(98)		(15,607)		(6,336)	
Fund balances (deficit), beginning of year	\$ 200	\$ 752	\$ 5,590	\$ 1,550	\$ 1,121	14,126	\$ 12,699	\$ (372)	\$ 6,336
<b>Fund balances (deficit), end of year</b>	<b>\$ 200</b>	<b>\$ 752</b>	<b>\$ 5,590</b>	<b>\$ 1,452</b>	<b>\$ 1,121</b>	<b>\$ (1,481)</b>	<b>\$ 12,699</b>	<b>\$ (372)</b>	<b>\$ -</b>

**City of Sanford, Maine**  
**Nonmajor Capital Project Funds**  
**Statement of Revenues, Expenditures and Changes in Fund Balance**  
**For the Year Ended June 30, 2015**

	4045 Goodall Brook Watershed	4047 High School Interim Financing	4048 Wildlife Hazard Assessment	4049 Rehabilitate Seacoast Taxi Lanes 2013	4050 School Bond Capital Improvement	4051 Rehabilitate Seacoast Taxi Lanes 2014	4052 Airport Improvement Program	4053 Railbed Phase IV Trail	4054 Consolidated Elementary	<b>Totals</b>
<b>Revenues:</b>										
Intergovernmental	\$ 7,151		\$ 24,199	\$ 9,308		\$ 218,140	\$ 107,375	\$ 33,500		\$ 399,673
Other		\$ 771						16,336		\$ 17,107
<b>Total revenues</b>	<b>7,151</b>	<b>771</b>	<b>24,199</b>	<b>9,308</b>		<b>218,140</b>	<b>107,375</b>	<b>49,836</b>		<b>416,780</b>
<b>Expenditures:</b>										
Capital Improvements	7,601	2,325,340	32,026	(372)	\$ 1,245,882	229,610	126,777	45,955	\$ 173	4,013,090
<b>Total expenditures</b>	<b>7,601</b>	<b>2,325,340</b>	<b>32,026</b>	<b>(372)</b>	<b>1,245,882</b>	<b>229,610</b>	<b>126,777</b>	<b>45,955</b>	<b>173</b>	<b>4,013,090</b>
Excess (deficiency) of revenues over (under) expenditures	(450)	(2,324,569)	(7,827)	9,680	(1,245,882)	(11,470)	(19,402)	3,881	(173)	(3,596,310)
<b>Other financing sources (uses):</b>										
Transfers in						11,481				11,481
Transfers out										(21,943)
Proceeds of general obligation bonds		1,996,000			1,500,000					3,496,000
<b>Total other financing sources (uses)</b>		<b>1,996,000</b>			<b>1,500,000</b>	<b>11,481</b>				<b>3,485,538</b>
Net change in fund balances	(450)	(328,569)	(7,827)	9,680	254,118	11	(19,402)	3,881	(173)	(110,772)
Fund balances (deficit), beginning of year	450	9,045	(2,167)	(9,680)		(12)				39,638
<b>Fund balances (deficit), end of year</b>	<b>\$ -</b>	<b>\$ (319,524)</b>	<b>\$ (9,994)</b>	<b>\$ -</b>	<b>\$ 254,118</b>	<b>\$ (1)</b>	<b>\$ (19,402)</b>	<b>\$ 3,881</b>	<b>\$ (173)</b>	<b>\$ (71,134)</b>

**City of Sanford, Maine  
Nonmajor Permanent Funds  
Combining Balance Sheet  
June 30, 2015**

	7000 Gowen Park Trust	7001 Park Maintenance Fund	7002 Oakdale Cemetery Maintenance Trust	7003 Nutter Trust	7008 Holdsworth Park Trust	7012 Goodall Park		<b>Totals</b>
<b>ASSETS</b>								
Cash and cash equivalents	\$ 69,497	\$ 9,232	\$ 103,739	\$ 24,552	\$ 39,592	\$ 206,839	\$	453,451
Accounts receivable			2,437					2,437
Investments			313,665		377,239			690,904
Land (held for investment)					109,500			109,500
<b>Total assets</b>	<b>\$ 69,497</b>	<b>\$ 9,232</b>	<b>\$ 419,841</b>	<b>\$ 24,552</b>	<b>\$ 526,331</b>	<b>\$ 206,839</b>	<b>\$</b>	<b>1,256,292</b>
<b>LIABILITIES AND FUND BALANCES</b>								
Liabilities:								
Interfund loans payable	\$ 34,018	\$ 5,082	\$ 13,550		\$ 9,820	\$ 198,502	\$	260,972
Total liabilities	34,018	5,082	13,550		9,820	198,502		260,972
Fund balances:								
Nonspendable Principal		6,000						6,000
Nonspendable Land					109,500			109,500
Restricted Expendable Income	35,479	(1,850)	406,291	\$ 24,552	407,011	8,337		879,820
Total fund balances	35,479	4,150	406,291	24,552	516,511	8,337		995,320
<b>Total liabilities and fund balances</b>	<b>\$ 69,497</b>	<b>\$ 9,232</b>	<b>\$ 419,841</b>	<b>\$ 24,552</b>	<b>\$ 526,331</b>	<b>\$ 206,839</b>	<b>\$</b>	<b>1,256,292</b>

**City of Sanford, Maine**  
**Nonmajor Permanent Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**For the Year Ended June 30, 2015**

	7000 Gowen Park Trust	7001 Park Maintenance Fund	7002 Oakdale Cemetery Maintenance Trust	7003 Nutter Trust	7008 Holdsworth Park Trust	7012 Goodall Park	<b>Totals</b>
Revenues:							
Interest and dividends	\$ 17	\$ 9	\$ 3,888	\$ 54	\$ 3,947		\$ 7,915
Donations	10,868		6,250			\$ 23,452	40,570
<b>Total revenues</b>	<b>10,885</b>	<b>9</b>	<b>10,138</b>	<b>54</b>	<b>3,947</b>	<b>23,452</b>	<b>48,485</b>
Expenditures:							
Earnings retained by General Fund							
Public services	1,773	5,082	2,437	4,979	2,817	32,518	49,606
<b>Total expenditures</b>	<b>1,773</b>	<b>5,082</b>	<b>2,437</b>	<b>4,979</b>	<b>2,817</b>	<b>32,518</b>	<b>49,606</b>
Excess (deficiency) of revenues over (under) expenditures	9,112	(5,073)	7,701	(4,925)	1,130	(9,066)	(1,121)
Other financing sources (uses):							
Transfers out		(6,567)					(6,567)
<b>Total other financing sources (uses)</b>		<b>(6,567)</b>					
<b>Net change in fund balances</b>	<b>9,112</b>	<b>(11,640)</b>	<b>7,701</b>	<b>(4,925)</b>	<b>1,130</b>	<b>(9,066)</b>	<b>(7,688)</b>
Fund balances, beginning of year	26,367	15,790	398,590	29,477	515,381	17,403	1,003,008
<b>Fund balances, end of year</b>	<b>\$ 35,479</b>	<b>\$ 4,150</b>	<b>\$ 406,291</b>	<b>\$ 24,552</b>	<b>\$ 516,511</b>	<b>\$ 8,337</b>	<b>\$ 995,320</b>

City of Sanford, Maine  
Private-Purpose Trust Funds  
Combining Statement of Fiduciary Net Position  
June 30, 2015

	7004 Thornburg Goodall Fund	7005 Lucy Emery Trust	7007 William Oscar Emery Trust	7009 Walter Cyr Trust	7010 High School Scholarship Fund	7011 Sherburne Basketball Fund	Totals
<b>ASSETS</b>							
Cash and cash equivalents	\$ 1,280	\$ 13,755	\$ 20,000	\$ 8,487	\$ 148,856	\$ 6,968	\$ 199,346
Investments					808,760		808,760
<b>Total assets</b>	<b>\$ 1,280</b>	<b>\$ 13,755</b>	<b>\$ 20,000</b>	<b>\$ 8,487</b>	<b>\$ 957,616</b>	<b>\$ 6,968</b>	<b>\$ 1,008,106</b>
<b>LIABILITIES AND NET ASSETS</b>							
Liabilities:							
Interfund loans			\$ 8,277				\$ 8,277
Total liabilities			8,277				8,277
Net position:							
Nonspendable principal	\$ 399						\$ 399
Unexpended income	881	\$ 13,755	11,723	\$ 8,487	\$ 957,616	\$ 6,968	999,430
Total position assets	1,280	13,755	11,723	8,487	957,616	6,968	999,829
<b>Total liabilities and net position</b>	<b>\$ 1,280</b>	<b>\$ 13,755</b>	<b>\$ 20,000</b>	<b>\$ 8,487</b>	<b>\$ 957,616</b>	<b>\$ 6,968</b>	<b>\$ 1,008,106</b>

**City of Sanford, Maine  
Private-purpose Trust Funds  
Combining Statement of Changes in Fiduciary Net Position  
For the Year Ended June 30, 2015**

	<b>7004 Thornburg Goodall Fund</b>	<b>7005 Lucy Emery Trust</b>	<b>7007 William Oscar Emery Trust</b>	<b>7009 Walter Cyr Trust</b>	<b>7010 High School Scholarship Fund</b>	<b>7011 Sherburne Basketball Fund</b>	<b>Totals</b>
<b>Additions</b>							
Donations, interest and dividends		\$ 3		\$ 17	\$ 27,929	\$ 7	\$ 27,956
Total additions		3		17	27,929	7	27,956
<b>Deductions:</b>							
School scholarships					11,558		11,558
Expense			8,277				8,277
Capital outlay							
Total deductions			8,277		11,558		19,835
Changes in net assets		3	(8,277)	17	16,371	7	8,121
Net position, beginning of year	\$ 1,280	13,752	20,000	8,470	941,245	6,961	991,708
<b>Net position, end of year</b>	<b>\$ 1,280</b>	<b>\$ 13,755</b>	<b>\$ 11,723</b>	<b>\$ 8,487</b>	<b>\$ 957,616</b>	<b>\$ 6,968</b>	<b>\$ 999,829</b>

City of Sanford, Maine  
 Agency Funds  
 Statement of Changes in Assets and Liabilities  
 For the Year Ended June 30, 2015

	Balance July 1, 2014	Additions	Deletions	Balance June 30, 2015
<b>STUDENT ACTIVITIES:</b>				
<b>ASSETS</b>				
Cash	\$ 422,794	\$ 495,531	\$ 481,160	\$ 437,165
<b>LIABILITIES</b>				
Due to student groups	\$ 422,794	\$ 495,531	\$ 481,160	\$ 437,165